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# CABINET

DATE:	Friday, 20 December 2019
TIME:	10.30 am
VENUE:	Essex Hall - Town Hall, Station Road, Clacton-on-Sea, CO15 1SE

MEMBERSHIP:	
Councillor Stock OBE	- Leader of the Council
Councillor Broderick	- Independent Living Portfolio Holder
Councillor C Guglielmi	<ul> <li>Deputy Leader of the Council, Corporate</li> <li>Finance and Governance Portfolio Holder</li> </ul>
Councillor P Honeywood	- Housing Portfolio Holder
Councillor McWilliams	- Partnerships Portfolio Holder
Councillor Newton	<ul> <li>Business and Economic Growth Portfolio Holder</li> </ul>
Councillor Porter	- Leisure and Tourism Portfolio Holder
Councillor Talbot	- Environment and Public Space Portfolio Holder

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Meeting papers can be provided, on request, in large print, in Braille, or on disc, tape, or in other languages.

For further details and general enquiries about this meeting, contact lan Ford on 01255 686584.

DATE OF PUBLICATION: FRIDAY, 13 DECEMBER 2019



#### AGENDA

#### 1 Apologies for Absence

The Cabinet is asked to note any apologies for absence received from Members.

#### 2 <u>Minutes of the Last Meeting</u> (Pages 1 - 16)

To confirm and sign the minutes of the last meeting of the Cabinet held on Friday 8 November 2019.

#### 3 <u>Declarations of Interest</u>

Councillors are invited to declare any Disclosable Pecuniary Interests or Personal Interest, and the nature of it, in relation to any item on the agenda.

#### 4 Announcements by the Leader of the Council

The Cabinet is asked to note any announcements made by the Leader of the Council.

#### 5 <u>Announcements by Cabinet Members</u>

The Cabinet is asked to note any announcements made by Members of the Cabinet.

#### 6 Matters Referred to the Cabinet by the Council

There are none on this occasion.

#### 7 <u>Matters Referred to the Cabinet by a Committee</u>

There are none on this occasion.

# 8 <u>Leader of the Council's Items - A.1 - A New Corporate Plan 2020 - 2024</u> (Pages 17 - 24)

To seek Cabinet's approval of, and recommendation to Full Council, of the final proposals for the Corporate Plan 2020/24, following full consultation with key partners and stakeholders.

#### 9 <u>Cabinet Members' Items - Report of the Corporate Finance and Governance</u> <u>Portfolio Holder - A.2 - Updated Financial Forecast and Initial Budget Proposals</u> <u>2020/21</u> (Pages 25 - 48)

To enable Cabinet to consider the updated financial forecast and proposed position for 2020/21 for consultation with the Resources and Services Overview and Scrutiny Committee.

# 10 <u>Cabinet Members' Items - Report of the Corporate Finance and Governance</u> <u>Portfolio Holder - A.3 - Energy Saving Measures in Community Centres</u> (Pages 49 - 52)

To obtain agreement for the identification and implementation of energy saving measures in Council owned Community Centres and for the remaining balance in the Big Society Fund to be reallocated to support that.

#### 11 <u>Cabinet Members' Items - Joint Report of the Housing Portfolio Holder and the</u> <u>Corporate Finance & Governance Portfolio Holder - A.4 - Housing Revenue</u> <u>Account Estimates 2020/21</u> (Pages 53 - 70)

To set out and seek approval of the following for consultation with the Resources and Services Overview and Scrutiny Committee:

- An HRA Budget for 2020/21 including the movement in HRA Balances;
- The level of fees and charges for 2020/21; and
- The HRA Capital Programme.

#### 12 <u>Cabinet Members' Items - Joint Report of the Housing Portfolio Holder and the</u> <u>Corporate Finance & Governance Portfolio Holder - A.5 - Freehold Sale of a</u> <u>Residential Property</u> (Pages 71 - 72)

To seek approval from Cabinet for the freehold sale of a five bedroom residential property in Harwich requiring substantial structural and maintenance work.

#### 13 <u>Cabinet Members' Items - Joint Report of the Housing Portfolio Holder and the</u> <u>Corporate Finance & Governance Portfolio Holder - A.6 - Leasehold Purchase of a</u> <u>Residential Property</u> (Pages 73 - 76)

To seek approval from Cabinet for the leasehold purchase of a residential property in Walton.

#### 14 <u>Management Team Items</u>

There are none on this occasion.

#### 15 <u>Exclusion of Press and Public</u>

The Cabinet is asked to consider the following resolution:

"That under Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting during consideration of Agenda Items 17, 18 and 19 on the grounds that it involves the likely disclosure of exempt information as defined in paragraph 3 of Part 1 of Schedule 12A, as amended, of the Act."

#### 16 <u>Cabinet Members' Items - Joint Report of the Independent Living Portfolio Holder</u> and the Corporate Finance & Governance Portfolio Holder - B.1 - Essex County <u>Council Telecare Tender</u> (Pages 77 - 98)

To consider a report submitted in respect of the above matter.

#### 17 <u>Cabinet Members' Items - Joint Report of the Housing Portfolio Holder and the</u> <u>Corporate Finance & Governance Portfolio Holder - B.2 - Terms for the Leasehold</u> <u>Purchase of a Residential Property</u> (Pages 99 - 100)

To approve terms for the leasehold purchase of a property in Walton-on-the-Naze.

#### 18 <u>Cabinet Members' Items - Joint Report of the Housing Portfolio Holder and the</u> <u>Corporate Finance & Governance Portfolio Holder - B.3 - Terms for the Freehold</u> <u>Sale of a Residential Property</u> (Pages 101 - 104)

To approve terms for the freehold sale of a property in Dovercourt, Harwich.

#### Date of the Next Scheduled Meeting

The next scheduled meeting of the Cabinet is to be held in the Town Hall, Station Road, Clacton-on-Sea, CO15 1SE at 10.30 am on Friday, 24 January 2020.

The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012

# Notice of Intention to Conduct Business in Private

Notice is hereby given that, in accordance with Regulation 5 of the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, Agenda Item Nos. 16, 17 and 18 are likely to be considered in private for the following reason:

The items detailed below will involve the disclosure of exempt information under Paragraph 3 (Information relating to the financial or business affairs of any particular person (including the authority holding that information)) to Schedule 12A, as amended, to the Local Government Act 1972:

#### Cabinet Members' Items

Joint Report of the Independent Living Portfolio Holder and the Corporate Finance & Governance Portfolio Holder

B.1 <u>Essex County Council Telecare Tender</u>

Joint Report of the Housing Portfolio Holder and the Corporate Finance & Governance Portfolio Holder

- B.2 Terms for the Leasehold Purchase of a Residential Property
- B.3 <u>Terms for the Freehold Sale of a Residential Property</u>

# **Information for Visitors**

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#### MINUTES OF THE MEETING OF THE CABINET, HELD ON FRIDAY, 8TH NOVEMBER, 2019 AT 10.37 AM ESSEX HALL - TOWN HALL, STATION ROAD, CLACTON-ON-SEA, CO15 1SE

**Present:** Councillors Neil Stock OBE (Leader of the Council)(Chairman), Joy Broderick (Independent Living Portfolio Holder), Carlo Guglielmi (Deputy Leader of the Council and Corporate Finance & Governance Portfolio Holder), Paul Honeywood (Housing Portfolio Holder), Lynda McWilliams (Partnerships Portfolio Holder) and Michael Talbot (Environment and Public Space Portfolio Holder)

#### **Group Leaders Present by Invitation:**

Councillors Terry Allen (Leader of the Tendring First Group), Ivan Henderson (Leader of the Labour Group), Gary Scott (Leader of the Liberal Democrats Group), Mark Stephenson (Leader of the Tendring Independents Group) and Graham Steady (Deputy Leader of the Independent Group)

- Also Present: Councillors Delyth Miles and Gina Placey
- In Attendance: Ian Davidson (Chief Executive), Martyn Knappett (Deputy Chief Executive (Corporate Services)), Paul Price (Corporate Director (Operational Services)), Ewan Green (Corporate Director (Planning and Regeneration)), Lisa Hastings (Head of Governance and Legal Services & Monitoring Officer), Richard Barrett (Head of Finance, Revenues and Benefits Services & Section 151 Officer), Keith Simmons (Head of Democratic Services and Elections), Anastasia Simpson (Head of People, Performance and Projects), Ian Ford (Committee Services Manager & Deputy Monitoring Officer) and Matt Cattermole (Business Support Assistant)

#### 59. APOLOGIES FOR ABSENCE

Apologies for absence were submitted on behalf of Councillors Jayne Chapman (the Leader of the Independent Group), Mary Newton (the Portfolio Holder for Business and Economic Growth) and Alex Porter (the Portfolio Holder for Leisure and Tourism).

#### 60. <u>MINUTES OF THE LAST MEETING</u>

It was **RESOLVED** that the Minutes of the meeting of the Cabinet held on Friday 11 October 2019 be approved as a correct record and be signed by the Chairman.

#### 61. DECLARATIONS OF INTEREST

There were no declarations of interest made at this time though later on in the meeting during the discussions on report A.1 – Ground Maintenance (including Weed Spraying) in Tendring – when such discussions touched on the subject of £100,000 match funding by Essex County Council, Councillors G V Guglielmi, I J Henderson, P B Honeywood and M E Stephenson each declared a personal interest insofar as they were both Essex County Councillors and also members of the Local Highways Panel which had decided

to make the award of the aforementioned £100,000 to Tendring District Council for highways tree and verge maintenance.

#### 62. ANNOUNCEMENTS BY THE LEADER OF THE COUNCIL

#### Parliamentary General Election – Thursday 12 December 2019

The Leader of the Council (Councillor Stock OBE) referred to the forthcoming Parliamentary General Election on 12 December 2019 and informed Members that the closing date for submission of candidates' nomination papers was Thursday 14 November 2019. He also reminded Members of the need to be sensitive during the debates and discussions of items due to the rules of 'purdah'.

#### 63. ANNOUNCEMENTS BY CABINET MEMBERS

There were none on this occasion.

#### 64. MATTERS REFERRED TO THE CABINET BY THE COUNCIL

There were none on this occasion.

#### 65. <u>MATTERS REFERRED TO THE CABINET BY A COMMITTEE - REFERENCE FROM</u> <u>THE RESOURCES AND SERVICES OVERVIEW & SCRUTINY COMMITTEE - A.1 -</u> <u>GROUND MAINTENANCE (INCLUDING WEED SPRAYING) IN TENDRING</u>

During the discussions on this item when such discussions touched on the subject of  $\pounds100,000$  match funding by Essex County Council, Councillors G V Guglielmi, I J Henderson, P B Honeywood and M E Stephenson each declared a personal interest insofar as they were both Essex County Councillors and also members of the Local Highways Panel which had decided to make the award of the aforementioned £100,000 to Tendring District Council for highways tree and verge maintenance.

Cabinet was informed that, at the meeting of the Resources and Services Overview and Scrutiny (RSOS) Committee held on 29 July 2019 (Minute 16 referred) that Committee had had before it a report of the Head of Public Realm – A.3 – Ground Maintenance (Including Weed Spraying) in Tendring, which had presented to the Committee the Council's procedure on Ground Maintenance (Including Weed Spraying). The Council's Head of Public Realm and the Open Space and Transport Manager had attended that meeting to present the report to the Committee and to answer any questions Members raised.

The advantages generally for the District, its residents and visitors of key gateway sites and routes being well maintained was a focus for discussion at the Committee meeting. Those sites included the vicinity of Railway Stations.

The RSOS Committee had been advised that many areas of land adjacent to the highway were the responsibility of the Highways Agency, others were directly the responsibility of the Essex County Council and others were the responsibility of the Council under its agreement with the County Council. In broad terms, of the £100,000 received from Essex County Council and referenced in the report, £20,000 related to highway weed spraying, £40,000 for highway verge maintenance and £40,000 to highway tree maintenance. The Committee also considered the role of a range of

Parish and Town Councils in the area who undertook measures to maintain open spaces.

Having considered and discussed the report the RSOS Committee had decided to recommend to Cabinet that:

- "£50,000 should be available for works to be carried out in the Tendring District's area to improve the look of the area for visitors and improve the quality of life for residents; and
- Discussions be held with Town and Parish Councils in the District about opportunities to best achieve the stated aims."

Cabinet had before it the Environment and Public Space Portfolio Holder's response to the RSOS Committee's recommendations which was as follows:-

*"I thank the Committee for the points that they raise, which are timely, given similar work is already underway within the Council.* 

In terms of improving the look of the area that the Committee refers to, additional funding has already been identified for 4 additional posts – 2 within Public Realm and 2 within Building and Engineering services. The activities of these roles will include grass verge and tree maintenance, additional planting and landscaping opportunities and weed control as well as the ability to join up to create a hit team able to respond quickly to issues relating to public realm in sensitive areas. Further to this, the additional posts will provide a welcome extra resource to the public realm team and its overall work. The additional posts within the Engineering Service will create team that will be responsible for improving and maintaining the cleanliness of a number of Town Centres supporting the recently purchased steam cleaning machine. This team will also be responsible for minor repairs to pavements and street furniture and will look to respond quickly to remedy repair issues as they arise.

As part of developing these enhanced services, it would seem sensible to talk to Town and Parish Councils to achieve the required aims.

The Committee's comments also overlap to some extent with the additional  $\pounds$ 50k match funding contribution proposed within Appendix H of the Financial Performance Update report elsewhere on today's agenda. This should lever in an additional contribution of  $\pounds$ 100k from ECC to support highways improvement works which should also make a positive contribution to the overall look of the area.

Given that the 4 additional posts have only recently been agreed, improvements will not be visible until the associated officer restructures have been fully implemented. However once the officers are in place we should see some really positive changes which hopefully addresses the point raised by the Committee."

Having considered the recommendations made by the RSOS Committee and the response of the Environment and Public Space Portfolio Holder thereto:-

It was moved by Councillor Talbot, seconded by Councillor Broderick and:-

**RESOLVED**, that Cabinet notes the Resources and Services Overview and Scrutiny Committee's recommendations and endorses the response of the Environment and Public Space Portfolio Holder thereto.

#### 66. <u>MATTERS REFERRED TO THE CABINET BY A COMMITTEE - REFERENCE FROM</u> <u>THE COMMUNITY LEADERSHIP OVERVIEW & SCRUTINY COMMITTEE - A.2 -</u> <u>SCRUTINY OF ELEMENTS OF COMMUNITY SAFETY</u>

Cabinet was informed that, further to the concerns raised at the meeting of the Community Leadership Overview and Scrutiny (CLOS) Committee on 1 July 2019 (Minute 55 referred), that Committee had sought to examine Community Safety issues at its meeting held on 7 October 2019. The several elements of Community Safety that were to be scrutinised at this meeting included:-

(a) An outline of the challenges and priorities over the coming period as identified by the new Divisional Police Commander and an assessment of the issue of County Lines/Cuckooing etc. and the proliferation of drugs and the response to it.

(b) Anti-Social Behaviour – looking at data on this, hot spots in the District and changes over time. The outcome of the partnership funding of £10,000 by this Council/Essex Police for additional police patrols in July/August (did it work, how did it compare with 2018, what would be the impact if not repeated in 2020 etc.), delivery of the new Anti-Social Patrol Officer (looking at the justification for the post and how it had operated, had it delivered against the rationale for being established), and the arrangements for and work involved in Community and Street Action Days – are their measures of their success?

In addressing the elements identified for scrutiny at this meeting, Tendring Community Policing Team Inspector Darren Deex had been present at the meeting. He provided the CLOS Committee with a presentation and outlined the four key challenges and priorities for the Force locally were:

- Reducing Serious Violence / Knife Crime,
- Tackling County Lines & Drug Supply,
- Protecting Vulnerable People,
- Community Engagement,

The presentation had then addressed all of the above separately. In respect of community engagement it was noted that the Police would produce a regular briefing document that would be sent to all Councillors advising them of key facts and progress against the above key challenges/priorities. Community engagement by the Police in Jaywick Sands was specifically touched upon at the meeting.

Details of Operation Spider were provided to the Committee. This Operation had been put in place with matched funding from this Council and Essex Police to provide £20k towards additional policing of Clacton Town Centre between 1st July and 3rd September 2019. Against the objective of Operation Spider, the Committee was advised that in 2018 there had been a decline in anti-social behaviour in Clacton Town Centre; this had risen in 2019 back to similar levels as there were in 2017. However, this was mainly originating with one individual. If that additional presence had not been provided, the response to that spike in criminal behaviour would have further impacted on visible policing across the District as officers sought to respond to it. In this case, the response of the Police would also not have been as effective as it was this year due to the Council's funding. The response of the Police to the spike in criminal behaviour appeared to have been well received by businesses in the Clacton Town Centre area. Though the perception and fear of crime in Clacton Town Centre at night and the impact on the late evening and night time economy in that Town Centre remained an issue to be addressed.

The Council's Safer Communities Manager also attended that Committee meeting and presented to the Committee information on: Community Safety Priorities, the Safer Communities Team, The Anti-Social Behaviour Patrol Officer, and Street Action Days.

In respect of the new Ant-Social Behaviour Patrol Officer in Clacton Town Centre, the Committee was advised that the post holder had been in post for 30 days. The following were indicators of the work in that 30 day period:

- The work pattern was 3 day time shifts, 3 late shifts followed by 3 rest days giving a 9 day shift pattern )
- 68.5 hrs Foot Patrol Hours
- 30.5 hrs Admin / Briefings / Intelligence Gathering
- 6 Verbal Warnings for ASB (cycling, flytipping, kicking street furniture, fire in rubbish bin on promenade – youths caught and taken home and advice given to parents)
- 21 PSPO Warnings (begging / street drinking / loitering)
- 19 knife sweeps in town centre and periphery
- 122 active engagements with members of public and businesses

The presentation also referenced the seven Street Action Days co-ordinated by the Community Safety Team this calendar year; in Jaywick Sands, Walton-on-the-Naze, Harwich and Clacton Town Centre (Pier Ward). The numbers of streets canvassed, agencies involved, forms completed and referrals made were reported to the Committee.

The positive early evidence from the deployment of the newly established Anti-Social Behaviour Patrol Officer post at the Council had been welcomed by the CLOS Committee and the Committee had recorded that the Cabinet decision to approve the funds for this to be a permanent position appeared to be justified by this early evidence.

The Committee also noted the evidence that had been received from Operation Spider.

The Committee had further welcomed the announcement by the Police of monthly written briefings that will be circulated to Councillors (amongst others) as a exercise in community engagement by the Police.

The CLOS Committee had decided to recommend to Cabinet that it looked favourably on any application received for achieving the same level of high visibility policing over the summer in 2020 in Clacton Town Centre as has been provided in 2018 and 2019. This level of high visibility Policing had been referenced as 'Operation Spider'.

Cabinet had before it the Partnerships Portfolio Holder's response to that recommendation which was as follows:-

"The scrutiny of the Cabinet's decisions around jointly funding the increased Police presence in Clacton Town Centre in the summer, given the operation name Spider, and to provide funding for a continuing post of Anti-Social Behaviour Patrol Officer is welcomed. From the evidence presented to the Committee, both decisions seem to have been fully justified. Going forward, we are as committed as ever to work with our partners to address anti-social behaviour and provide a safe environment for the communities we serve.

In terms of specific request around a repeat of operation spider in the summer of 2020, if an application for funding is received, it will definitely be reviewed in light of its success over recent years. However, the funding of such initiatives need to be considered in a more joined up way and measured against other items that help us meet the wide range of priorities set out within the emerging corporate plan. Therefore, I would like to see this item included in the action plan that will be developed early in 2020 to deliver against those priorities once the Corporate Plan is in place. This would also be consistent with the point set out in the financial performance report on today's agenda that seeks to bring together a range of items we would like to invest in across the whole Council that can then be considered together."

Having considered the recommendation made by the CLOS Committee together with the response of the Partnerships Portfolio Holder thereto:-

It was moved by Councillor McWilliams, seconded by Councillor Broderick and:-

**RESOLVED**, that Cabinet notes the Community Leadership Overview and Scrutiny Committee's recommendations and endorses the responses of the Portfolio Holder for Partnerships thereto.

#### 67. <u>MATTERS REFERRED TO THE CABINET BY A COMMITTEE - REFERENCE FROM</u> <u>THE COMMUNITY LEADERSHIP OVERVIEW & SCRUTINY COMMITTEE - A.3 -</u> <u>NEW STATUTORY SCRUTINY GUIDANCE</u>

Cabinet was informed that, at the meeting of the Community Leadership Overview and Scrutiny (CLOS) Committee held on 7 October 2019 that Committee had received a report of the Head of Democratic Services and Elections – New Statutory Guidance on Overview and Scrutiny in Local and Combined Authorities. An identical report had been submitted to the Resources and Services Committee on 29 July 2019.

The CLOS Committee had been advised that, on 7 May 2019, the Government had published new statutory guidance on overview and scrutiny in local and combined authorities. The guidance itself had been issued following the report of the House of Commons' Communities and Local Government Committee of 15 December 2017 into the 'Effectiveness of Local Authority overview and scrutiny committees'. The Council's Constitution already set out its compliance with statutory requirements for overview and scrutiny committees, the appointment of Members of those Committees, the appointment of Chairmen and Vice-Chairmen of the same, the procedures for such matters as call-in, and work programming, access to information for Members of the statutory guidance in their work, whilst the Monitoring Officer would ensure that the constitution was kept up-to-date.

The Committee was also made aware that training for officers who presented or wrote reports for Committees and Cabinet was being proposed for the forthcoming period and that it was intended that this training would also reference the new statutory guidance.

Cabinet was made aware that the CLOS Committee's debate on this item had referenced the extent to which there was 'parity of esteem' between the executive and scrutiny elements of the decision making processes of the Council. The promotion in the guidance of the development of an Executive-Scrutiny protocol to embed a positive and productive culture of collaborative working that respected the independence of those two elements was commented upon. The Committee also recorded that it would be mindful of the new statutory scrutiny guidance when it undertook its work.

The CLOS Committee had decided to recommend to Cabinet that it received the new Statutory Guidance on Scrutiny in Councils and that it considered the potential of developing an Executive-Scrutiny Protocol in order to address the way in which both will work together for the benefit of the Council as a whole while confirming the independence of both elements of the decision making process of the Council.

Cabinet had before it the Corporate Finance and Governance Portfolio Holder's response to the CLOS Committee's recommendation which was as follows:-

"It is clear that the Committee were aware of the existing provisions in the constitution that provide for a robust and independent scrutiny function at this Council. The receipt of the Statutory Guidance is timely for us all to reflect on the arrangements we have and the opportunity to improve upon them in a collaborative way. This collaborative approach was one that worked really well in the review of the Constitution at the end of last year and earlier this year. In fact we will be picking up that work again soon as we undertake the review promised after 6 months of operation of the changes to the constitution and, specifically, to the full Council Procedure Rules. The invitation for Cabinet to consider a possible Executive-Scrutiny Protocol as referenced in the Ministerial Guidance is one I would want to integrate into the process around the 6 month review of the changes to the constitution. The working group will, by its nature, involve Cabinet and Scrutiny Committee Members and so will be good forum to examine the potential advantages of a new protocol. Obviously, I would then want to broaden the discussion around any protocol with all the Members of the Overview and Scrutiny Committee Members and Cabinet colleagues before any final recommendations are submitted."

Having considered the recommendation made by the CLOS Committee together with the Corporate Finance and Governance Portfolio Holder's response thereto:-

It was moved by Councillor G V Guglielmi, seconded by Councillor Talbot and:-

**RESOLVED**, that Cabinet notes the Community Leadership Overview and Scrutiny Committee's recommendation and endorses the responses of the Portfolio Holder for Corporate Finance and Governance thereto.

#### 68. <u>MATTERS REFERRED TO THE CABINET BY A COMMITTEE - REFERENCE FROM</u> <u>THE RESOURCES AND SERVICES OVERVIEW & SCRUTINY COMMITTEE - A.4 -</u> <u>REVIEW OF THE BUSINESS CASE FOR THE FUTURE OF PUBLICLY OWNED</u> <u>LEISURE CENTRES WITHIN THE DISTRICT</u>

Cabinet was informed that, at the meeting of the Resources and Services Overview and Scrutiny (RSOS) Committee held on 14 October 2019 (Minute 30 referred) that Committee had received a presentation from the Council's Head of Sport and Leisure on the development of the proposed Business Case for the future of publicly owned leisure centres within the District. He had advised the RSOS Committee that later in this calendar year there was intended to be consideration by Cabinet of a 10 year Strategy for sports facilities in the District as provided by the Council. The underpinning themes of the new Strategy were reported as:

- (1) Securing the financial sustainability of the Council's leisure and sports facilities.
- (2) Seeking to harness the work being undertaken with Sport England to break the cycle of inactivity and consequential health problems and design services that will align with the outcomes of the project.
- (3) Adjusting the service offer and pricing policy to respond to the changing market in leisure facility provision nationally and attract more users.

He had also pointed out to the Committee that the agreement for joint use facilities in Brightlingsea, Harwich and Manningtree had a term that would come to an end in the next 2-3 years.

The RSOS Committee had been advised that the Football Foundation had identified the appropriateness of 3<sup>rd</sup> generation artificial pitches (3G pitches) in Clacton, Harwich and Walton and that the Council would work with partners to respond to the Foundation's assessment.

In addition, each project under the intended Business Case for the future of publicly owned leisure centres within the District would need to be separately assessed and approved in the same way as the project for asset investment for Clacton Leisure Centre had been when it had been considered by Cabinet on 11 October 2019.

Several Members of the RSOS Committee had asked questions about the financial basis of the proposals on Clacton Leisure Centre asset investment. Likewise there were questions about the timing of the project in view of the peak in gym memberships occurring in January each year. There were concerns expressed about the absence of consultation with Members and users of the Centre about the proposals and issues such as disabled access to different areas within the Centre based on the proposals. Questions also spanned the potential for use of the photo-voltaic cells on the roof of the Centre to generate electricity.

There had been further questions around procurement and contract management for the project; given the previous experience of works at the Centre (a lift near the Spa Pool that failed to work repeatedly).

The Head of Sport and Leisure informed the Committee that there had been some slippage in the scheme programme and that it was now unlikely to commence at the end of November 2019. The duration of the project was reported as being five weeks.

The RSOS Committee had decided to recommend to Cabinet that:-

(1) That the asset improvement works to Clacton Leisure Centre as approved by the Cabinet Committee on 11 October 2019 not be commenced until after the end of January 2020 and that before those works commence consultations are undertaken with Members and other users of the Leisure Centre on the works and the findings of those consultations reported on and considered; and

(2) That the detail of the cost implications of the individual elements of the project be fully reported on and considered.

Cabinet had before it the Leisure and Tourism and the Corporate Finance and Governance Portfolio Holders' joint response to the RSOS Committee's recommendations which was as follows:-

"We can confirm that the refurbishment works will not commence until after January 2020. Once the wider Sports Facilities Strategy has been considered by Cabinet in December, a decision over what consultation is appropriate in relation to this project will be made. Furthermore, once proposals have been provided by contractors and details are subsequently developed for energy efficiencies, we would be happy to share details with the Overview and Scrutiny Committee."

Having considered the recommendations made by the RSOS Committee together with the Portfolio Holders' response thereto:-

It was moved by Councillor G V Guglielmi, seconded by Councillor McWilliams and:-

**RESOLVED**, that Cabinet notes the Resources and Services Overview and Scrutiny Committee's recommendations and endorses the joint response of the Portfolio Holders for Corporate Finance and Governance and Leisure and Tourism thereto.

#### 69. LEADER OF THE COUNCIL'S ITEMS

There were none on this occasion.

#### 70. <u>CABINET MEMBERS' ITEMS - REPORT OF THE PARTNERSHIPS PORTFOLIO</u> HOLDER - A.5 - UPDATE ON COMMUNITY PROJECTS

The Cabinet gave consideration to a detailed report of the Partnerships Portfolio Holder (A.5) which provided it with an update on community projects relating to Health and Wellbeing, Education, Community Safety and Regeneration, and which also sought its endorsement of those projects.

Members were aware that the Council's Corporate Plan 2020-2024 put Community Leadership at the heart the Council's activities and that within this context a number of projects were being undertaken to support the Health and Wellbeing, Education, Regeneration & Skills and Community Safety agendas across the District.

Current specific projects being undertaken included:-

#### Education

- Wellbeing Hub Gt Bentley Primary School
- Recruitment & Retention of Teachers
  - North East Essex Teacher Training
     Teach First
- IntoUniversity

- Education Newsletter
- Marathon Kids

#### Health and Well-being

- Sport England Local Delivery Pilot (LDP)
- Health and Wellbeing Board
- Mental Health
- Housing/Mental Health

#### Community Safety

- Walk Online Roadshow
- Water Safety Event
- Street Action Days (SAD)
- Hate Crime Ambassador Training

#### **Regeneration**

- Dig4 Jaywick Community Garden
- Junior Ambassadors Project
- Holiday Fun
- Princes Youth Theatre
- Art donation
- Creative & Cultural Strategy

Cabinet was advised that the projects identified above would continue to form the subject of regular updates to the Portfolio Holder and at All Member briefing sessions. In addition, engagement in those areas was supplemented by the work of the Community Leadership Overview and Scrutiny Committee which provided overview and scrutiny of those sectors as part of its work programme.

Having considered all of the information provided within the report and its appendices:-

It was moved by Councillor McWilliams, seconded by Councillor G V Guglielmi and:-

#### **RESOLVED** that –

- a) Cabinet endorses the reported projects as those which will continue to be delivered in 2019/2020 in support of the Council's Corporate Plan priorities; and
- b) those projects be monitored through the Council's quarterly performance report together with any future projects agreed with the Partnerships Portfolio Holder.

#### 71. <u>CABINET MEMBERS' ITEMS - REPORT OF THE CORPORATE FINANCE AND</u> <u>GOVERNANCE PORTFOLIO HOLDER - A.6 - PERFORMANCE REPORT: JULY TO</u> <u>SEPTEMBER 2019 (QUARTER 2)</u>

The Cabinet gave consideration to a report of the Corporate Finance and Governance Portfolio Holder (A.6) which presented it with the deliverables and measurable outcomes

for the Cabinet's agreed Priorities and Projects 2019/20, as well as reporting the current position as at Quarter Two (July – September 2019).

Members recalled that the Performance Reports (*Resources & Services and Community Leadership*) set out the detailed actions and targets for the delivery of the Council's priorities throughout the year by including both the Council's emerging Corporate Plan 2020/24 and Priorities and Projects for 2019/20.

Cabinet was aware that, at its meeting held on 19 July 2019, it had approved the Priorities and Projects for 2019/20. It had also been agreed that the next phase of this work would be to develop specific deliverables (for the priorities and projects) in consultation with the relevant Portfolio Holders and that those would be incorporated into the Performance Report(s) in line with the Quarter Two timetable and presented to Cabinet, so Cabinet could endorse those deliverables before they were subject to wider scrutiny.

It was reported that Officers, now the drafting process had been completed, had submitted the Performance Reporting Template(s), including the deliverables and measurable outcomes, to Cabinet for its formal approval and adoption, as well as reporting the current position as at Quarter Two (July – September 2019).

In respect of the Quarter 2 position (as reported in the Resources and Services *Performance Report*) Members were informed that of the 22 indicators and projects where performance was measured, 19 (86%) were on, or above, their expected target, 1 indicator (5%) was not currently in line with expected performance and for 2 indicators (9%) there was currently no data available. The indicators and projects highlighted in the *Community Leadership Performance Report* were deemed 'non measurable' as the Council's role was that of 'influence' only.

Cabinet was advised that the respective reports were due to be presented to the Resources and Services Overview and Scrutiny Committee on 28 November 2019 and to the Community Leadership Overview and Scrutiny Committee on 2 December 2019.

#### Transforming Tendring Project

Cabinet also received an update within the Portfolio Holder's report on the current progress of the transformation project in Clacton-on-Sea which touched on the following areas:-

- (1) Pier Avenue Offices;
- (2) Barnes House Link;
- (3) Northbourne Depot;
- (4) IT and Channel Shift;
- (5) Westleigh House demolition;
- (6) Town Hall Phase 1 structural works; and
- (7) Scanning and Digitalisation.

Having considered all of the information provided in the report and its appendices:-

It was moved by Councillor G V Guglielmi, seconded by Councillor McWilliams and:-

#### RESOLVED that -

- (a) the deliverable and measurable outcomes that have been developed for the Priorities and Projects and incorporated into the Council's Performance Report(s), be approved; and
- (b) the current position for each performance measure as at Quarter Two (July September 2019) be noted.

#### 72. CABINET MEMBERS' ITEMS - REPORT OF THE CORPORATE FINANCE AND GOVERNANCE PORTFOLIO HOLDER - A.7 - FINANCIAL PERFORMANCE REPORT - IN-YEAR PERFORMANCE AGAINST THE BUDGET AT END OF THE SECOND QUARTER 2019/20 AND LONG TERM FINANCIAL FORECAST UPDATE

The Cabinet gave consideration to a comprehensive report of the Corporate Finance and Governance Portfolio Holder (A.7) which provided it with an overview of the Council's financial position against the budget as at the end of September 2019 and also presented it with an updated long term forecast.

In respect of the in-year financial position as at the end of September 2019:

It was reported that the position to the end of September 2019 showed that, overall, the General Fund Revenue Account was overspent against the profiled budget by £1.483million. It was acknowledged that expenditure or income trends could still be emerging with the position to date largely reflecting the timing of expenditure and/or income. However, any significant issues arising to date had been highlighted and comments provided as necessary within the Portfolio Holder's report.

Cabinet was informed that in respect of other areas of the budget such as the Housing Revenue Account, capital programme, collection performance and treasury activity, apart from additional details provided within the report, there were no major issues that had been identified to date. Any emerging issues would be monitored and updates provided in future reports which would include their consideration as part of updating the long term financial forecast.

Members were made aware that some necessary changes to the 2019/20 budget had been identified and which were set out in Appendix H, with an associated recommendation also included within the report. The net impact of all of the budget adjustments would be moved to, or from, the Forecast Risk Fund as necessary. At the end of the second quarter, it had been necessary to call money down from the fund ( $\pounds$ 0.147million) rather than make a contribution to it. Although this trend might not continue, it did present a challenging situation given that the long term forecast was based on the identification of  $\pounds$ 0.500million of in-year outturn savings. It would be important to review this situation at the end of Quarter 3.

Cabinet was advised that a half year treasury management review had been carried out which had resulted in an associated recommendation to temporarily increase the aggregate limit of funds that could be placed overnight with the Council's bankers for the period that the Council's offices would be closed over the Christmas break.

Cabinet recognised that 2020/21 might be the last year of Essex Authorities being able to enter into business rates pooling arrangements, given the move to a 75% rates

retention model from 2021/22. Given the financial benefits that the current pooling arrangements had had over the last few years, it was proposed to continue to remain a member of the Essex Pool in 2020/21.

#### In respect of the updated long term financial forecast:

It was reported that the forecast had been reviewed and updated at the end of Quarter 2. An increase in unavoidable / on-going cost pressures was still expected in 2020/21, which had had a knock on impact on the level of annual on-going savings required. Based on the initial forecast, the savings target had been increased from £0.300million per year to £0.450million per year, with nothing emerging during Quarter 2 that had fundamentally changed that position. An initial assessment of potential savings along with an updated list of cost pressures was set out in Section 2 of the Portfolio Holder's report.

It was felt that, overall, the revised forecast could still provide an effective method of managing financial risk and although the annual deficit or surplus position for each year of the forecast had been amended, they could still be accommodated within the overall projected long term financial position, supported by the Forecast Risk Fund that had been set up to underwrite such risks.

Members were made aware that a detailed review of risks associated with the long term forecast was subject to on-going review and was separately reported within Appendix K. In terms of delivering against the forecast for 2020/21 and beyond, work remained on-going across the five key work strands of:

- 1) Increases to underlying income;
- 2) Limiting expenditure / inflationary increases where possible;
- 3) The identification of savings / efficiencies;
- 4) Delivering a positive outturn position each year; and
- 5) The mitigation of cost pressures wherever possible.

Having considered all of the information and advice contained within the report and its appendices:-

It was moved by Councillor G V Guglielmi, seconded by Councillor P B Honeywood and:-

#### **RESOLVED** that –

- (a) in respect of the financial performance against the budget at the end of September 2019:
  - (1) the current position be noted;
  - (2) the proposed in-year adjustments to the budget, as set out in Appendix H to item A.7 of the Report of the Corporate Finance and Governance Portfolio Holder, be agreed;

- (3) in respect of the Council's Treasury Management Practices, the aggregate amount of money that can be placed overnight with the Council's bankers be increased temporarily from £1.000million to £1.500million for each day the Council's offices are closed over the Christmas break; and
- (4) the Council continues to be a member of the Essex Business Rates Pool in 2020/21 if it remains financially advantageous to do so.
- (b) in respect of the Updated Long Term Forecast, the updated forecast be agreed and the Resources and Services Overview and Scrutiny Committee be consulted on the latest position.

#### 73. CABINET MEMBERS' ITEMS - JOINT REPORT OF THE HOUSING PORTFOLIO HOLDER AND THE CORPORATE FINANCE & GOVERNANCE PORTFOLIO HOLDER - A.8 - THE LOCAL COUNCIL TAX SUPPORT SCHEME, DISCRETIONARY COUNCIL TAX EXEMPTIONS / DISCOUNTS FOR 2020/21 AND ANNUAL MINIMUM REVENUE PROVISION POLICY STATEMENT 2020/21

The Cabinet gave consideration to a joint report of the Housing Portfolio Holder and Corporate Finance & Governance Portfolio Holder (A.8) which sought Cabinet's agreement to recommend to full Council the following:

- Local Council Tax Support Scheme 2020/21 (including the associated exceptional hardship policy);
- Discretionary Council Tax Exemptions and Discounts 2020/21; and
- Annual MRP Policy Statement for 2020/21.

Accordingly and in order to allow these matters to progress to Council it was moved by Councillor P B Honeywood, seconded by Councillor G V Guglielmi and:

**RESOLVED** that (1) Cabinet agrees that –

- (a) the Local Council Tax Support Scheme for 2020/21 should remain the same as the current year's scheme;
- (b) the Council Tax Exceptional Hardship Policy be as set out in Appendix B to item
   A.8 of the Joint Report of the Housing Portfolio Holder and the Corporate Finance
   & Governance Portfolio Holder; and
- (c) the discretionary Council Tax Exemptions and Discounts should remain unchanged in 2020/21.

(2) it is therefore:-

#### RECOMMENDED TO COUNCIL that -

(a) that the Local Council Tax Support Scheme (LCTS), as set out as Appendix A to item A.8 of the Joint Report of the Housing Portfolio Holder and the Corporate Finance & Governance Portfolio Holder be approved with the maximum LCTS award being 80% for working age claimants;

- (b) the Deputy Chief Executive, in consultation with the Housing Portfolio Holder, be authorised to undertake the necessary steps to implement the LCTS scheme from 1 April 2020;
- (c) the locally determined council tax discounts, as set out as Appendix C to the above-mentioned report, be approved;
- (d) the Deputy Chief Executive, in consultation with the Housing Portfolio Holder, be authorised to undertake the necessary steps to implement the council tax exemptions and discounts from 1 April 2020;
- (e) it is agreed, in principle, to levy the maximum allowable council tax premiums from 1 April 2021 and that Officers be requested to write to the relevant homeowners to advise them of the Council's intentions;
- (f) Officers explore the option of potentially providing discounts for young people leaving care and present the outcome of that exploration and potential options to Members as soon as practicable in 2020/21; and
- (g) the Annual Minimum Revenue Provision (MRP) Policy Statement for 2020/21, as set out in Appendix D to the aforesaid report, be approved.

#### 74. MANAGEMENT TEAM ITEMS

There were none on this occasion.

The Leader of the Council reminded Members that the date of the next formal meeting of the Cabinet had been changed from 13 December to 20 December 2019. This was due to the Parliamentary General Election being held on 12 December 2019.

#### 75. EXCLUSION OF PRESS AND PUBLIC

It was moved by Councillor Stock OBE, seconded by Councillor G V Guglielmi and:-

**RESOLVED** that under Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting during consideration of Agenda Item 18 on the grounds that it involves the likely disclosure of exempt information as defined in paragraph 3 of Part 1 of Schedule 12A, as amended, of the Act.

#### 76. EXEMPT MINUTES OF THE MEETING HELD ON FRIDAY 11 OCTOBER 2019

It was moved by Councillor Stock OBE, seconded by Councillor G V Guglielmi and:-

**RESOLVED** that the Exempt Minutes of the meeting of the Cabinet held on 11 October 2019 be approved as a correct record and be signed by the Chairman.

The Meeting was declared closed at 12.07  $\ensuremath{\mathsf{pm}}$ 

#### <u>Chairman</u>

# Agenda Item 8

#### CABINET

#### 20 DECEMBER 2019

#### REPORT OF THE LEADER OF THE COUNCIL

#### A.1 A NEW CORPORATE PLAN 2020/24

(Report prepared by Martyn Knappett)

#### PART 1 – KEY INFORMATION

#### PURPOSE OF THE REPORT

To seek Cabinet approval and recommendation to Full Council, the final proposals for the Corporate Plan 2020/24 following full consultation with key partners and stakeholders.

#### EXECUTIVE SUMMARY

At its meeting on 13<sup>th</sup> September 2019, the Cabinet agreed the draft proposals for the Corporate Plan 2020/24 (*as set out in Appendix A*) as its initial proposals for consultation purposes.

The consultation process included; presentation to the two Overview and Scrutiny Committees (*for consideration and comment back to Cabinet*), and consultation with key partners (*other Local Authorities, Parish and Town Councils*) community representatives, local primary and secondary schools, members of the public and industry and business bodies. The feedback from the consultation process has been summarised within this report.

The Corporate Plan, final proposals continues to follow the principles which were previously agreed by the Cabinet, namely:-

- A "Plan on a Page"
- With Community Leadership at its heart
- With other cross-cutting themes identified such as Tendring4Growth
- And with a clear statement of the Council's overall vision and values.

However, following the consultation process and as part of working collaboratively, a number of consultees have requested that the \*Future of Essex and the vision and ambitions this sets out, be included with Tendring's final proposals. Therefore it is recommended within the Values section and working collaboratively that this section is expanded as follows:

Working collaboratively with partners, including supporting the Essex wide vision and ambitions.

The other key themes, remain as previously reported:

- Delivering High Quality Services
- Community Leadership Through Partnerships
- Building Sustainable Communities for the Future
- Strong Finances and Governance
- A Growing and Inclusive Economy

There have also been some minor updates to the order of priorities within the Corporate Plan.

The Vision of the Council remains unchanged from the initial proposals.

The previously agreed **timetable** for completion of the Corporate Plan still stands and seeks approval by Full Council in early 2020.

#### **RECOMMENDATION(S)**

It is recommended that Cabinet agree the final proposals for the Corporate Plan 2020/24 as set out in Appendix B and recommends them to Full Council for approval.

#### PART 2 – IMPLICATIONS OF THE DECISION

#### DELIVERING PRIORITIES

The Corporate Plan sets out high level priorities for the Council 2020/24.

#### FINANCE, OTHER RESOURCES AND RISK

There are no financial implications in setting out the Councils aspirations in a Corporate Plan. Individual projects still need to be fully and properly assessed and formally approved prior to commencing. One of the priorities from the LGA Peer Challenge carried out in 2018 was that an enhanced approach to project management, project delivery and performance reporting be brought into use. This will encompass a full assessment of resources and risk.

#### LEGAL

The Corporate Plan forms part of the Council's Policy Framework which means it must be approved by Full Council following a process involving both Cabinet and Overview and Scrutiny.

The legal implications of individual projects will be assessed when they are brought forward for formal decisions to be made.

#### OTHER IMPLICATIONS

Consideration has been given to the implications of the proposed decision in respect of the following and any significant issues are set out below.

# Crime and Disorder / Equality and Diversity / Health Inequalities / Area or Ward affected / Consultation/Public Engagement.

The implications of individual projects will need to be fully and properly assessed and approved prior to commencing. As with resources and risk assessment of other implications will be included as part of enhanced project delivery arrangements.

#### PART 3 – SUPPORTING INFORMATION

#### BACKGROUND

#### Corporate Plan 2020/24

The Council's Corporate Plan sets out the Council's vision and values together with key strategic long term aims and priorities. Once adopted by Full Council, it is part of the Council's Budget and Policy framework and thus sets the direction and context for the Council's work for the period of the Plan.

Initial proposals for a Corporate Plan were prepared and agreed by Cabinet; they were then reported to the Overview and Scrutiny Committees (*for consideration and comment back to Cabinet*) and consultation was undertaken with key partners of the Council and other

stakeholders.

The consultation process is now concluded and final proposals remain much the same as the Cabinets initial proposals. Consultation feedback has been largely positive with the majority of respondents supporting Tendring's proposals for a Corporate Plan and the themes within. All respondents recognise the importance of partnership working in order to deliver against the various work streams and as such Community Leadership remains as the predominant cross-cutting theme.

Furthermore, the Tendring4Growth cross-cutting theme links to the aspirations identified through the Future of Essex, which outlines a shared vision for change.

A sample of the consultation feedback can be found below:-

"We are pleased to see the clear commitment to partnership working".

"The proposed plan is a clear and concise document."

*"It is a positive that the lobbying for Tendring's future has been placed under the partnerships and community leadership section following conversations at various partnership forums about how we can work together to lobby central government."* 

"There is clear alignment across the aims with the priorities emerging from Essex Chief Executives, Essex Leaders and Chief Execs and Essex Partners."

"Very pleased to see that the draft includes Tendring4Growth, Heritage/Culture and Effective regulation and enforcement."

*"I think the carbon natural comments perfectly sum up how forward thinking and ambitious Tendring is".* 

*"Within the partnership aims it would be good if reference could be made to the Future of Essex and the vision and ambitions this sets out".* 

"Would like to see enforcement taken a step further and that there should be a 'will' to enforce across the Council".

"Need for positive promotion and lobbying for a positive image and perception of Jaywick Sands. Press for improved provision regarding Special Educational Needs which was considered to be very poor. Press for better mental health services provision for 18 to 25 year olds. Support for "less waste / more recycling" - and urging support for community and school based recycling projects".

"Would also like to see as priorities for the Council, road safety and investments in local amenities, infrastructure for all the additional housing and support for rural communities".

In total 17 consultation responses were received from the following:

- 1 Local Business
- 3 Councillors
- 6 Senior Managers
- > 3 Parish /Town Councils
- I Local Authority

- CVST (Community Voluntary Services, Tendring)
- Both Overview and Scrutiny Committees

All respondents received an acknowledgment in relation to their comments. Where appropriate, once the Corporate Plan is finalised, further correspondence will be sent giving the respondents information about Council processes and structures for clarification, alongside thanking them again individually for their replies.

The Council's performance management arrangements seek to establish a clear linkage, sometimes referred to as a "golden thread", between the long term aims of the Corporate Plan, the medium term priorities and projects, the deliverables identified for those priorities and projects and the more detailed service aims set out in Departmental Plans and ultimately in the individual performance aims set for individual officers.

At its meeting of the 8<sup>th</sup> November, the Cabinet agreed the deliverables and measurable outcomes for the Cabinets agreed Priorities and Projects 2019/20, which deliver against the key themes identified in the Corporate Plan. Many of the suggested priorities, highlighted throughout the consultation process (*such as those above*), are addressed in the Councils performance management arrangements.

Finally, having a clear statement of the Vision of the Council and the values it expects all Members and staff to adhere to also have a wide and deep influence on the day to day working of the Council.

#### BACKGROUND PAPERS FOR THE DECISION

None

#### APPENDICES

#### APPENDIX A – DRAFT CORPORATE PLAN APPENDIX B – CORPORATE PLAN FINAL PROPOSALS

Appendix A

# <u>Our Vision</u>

To put community leadership at the heart of everything we do through delivery of high quality, affordable services and working positively with others.

### Delivering High Quality Services

- Modern, high quality buildings and facilities for customers and staff
- 24 hour a day digital services – My Tendring
- Minimise waste; Maximise recycling
- Proactive Planning
   Service
- Public spaces to be proud of
- Effective regulation and enforcement
- Carbon Neutral by 2030

# Tendring District Council Corporate Plan 2020-2024

INVESTORS Gold

# Community Leadership

Tendring4Growth

## Community Leadership Through Partnerships

- Health and wellbeing for effective services and improved public health
- Education for improved outcomes
- Law and Order for a safer community
- Sport England and Active Essex- for physical activity and wellbeing
- Joined up public services for the benefit of our residents and businesses
- Influence and lobby for Tendring's future

## Building Sustainable Communities for the Future

- North Essex Garden
   Communities
- Jaywick Sands more and better housing; supporting the community
- Vibrant Town Centres
- Building and managing
   our own homes
- Effective planning
   policies

## Strong Finances and Governance

- Balanced annual budget
- 10 year financial plan
- Effective and
   positive Governance
- Strong and focused
   leadership
- Use assets to support priorities

## A Growing and Inclusive Economy

- Develop and attract new businesses
- Support existing businesses
- More and better jobs
- Promote Tendring's tourism , cultural and heritage offers
- Maximise our coastal and seafront opportunities

## <u>Our Values</u>

- Councillors and staff uphold personal integrity, honesty and respect for others
- Innovative, flexible, professional staff compitted to delivering excellence
- Recognising the diversity and equality of individuals
- Working Collaboratively





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Appendix B

# **Our Vision**

To put community leadership at the heart of everything we do through delivery of high quality, affordable services and working positively with others.

## **Delivering High Quality Services**

- 24 hour a day digital services - My Tendring
- Modern, high quality buildings and facilities for customers and staff
- Minimise waste; Maximise recycling
- Proactive Planning Service
- Public spaces to be proud of in urban and rural areas
- Effective regulation and enforcement
- Carbon Neutral by 2030

# Tendring **District Council Corporate Plan** 2020-2024



# **Community Leadership**

Tendring4Growth

## **Community Leadership** Through Partnerships

- Joined up public services for the benefit of our residents and businesses
- Health and wellbeing for effective services and improved public health
- Education for improved outcomes
- Law and Order for a safer community
- Sport England and Active Essex- for physical activity and wellbeing
- Influence and lobby for Tendring's future

## **Building Sustainable Communities for the Future**

- North Essex Garden Communities
- Jaywick Sands more and better housing; supporting
- Vibrant Town Centres
- Building and managing
- Effective planning policies

# **Strong Finances and** Governance

- Balanced annual budget
- 10 year financial plan
- Effective and positive Governance
- Strong and focused leadership
- Use assets to support priorities

## A Growing and Inclusive Economy

- Develop and attract new businesses
- Support existing businesses
- More and better jobs
- Promote Tendring's tourism, cultural and heritage offers
- Maximise our seafront opportunities

# **Our Values**

- Councillors and staff uphold personal integrity, honesty and respect for others
- Innovative, flexible, professional staff compitted to delivering excellence Recognising the diversity and equality of individuals
- Working **Collaboratively** with partners, including Supporting the Essex wide vision and ambitions ٠





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Key Decision Required:	Yes	In the Forward Plan:	Yes

#### CABINET

#### **20 DECEMBER 2019**

#### REPORT OF CORPORATE FINANCE AND GOVERNANCE PORTFOLIO HOLDER

#### A.2 **UPDATED FINANCIAL FORECAST / BUDGET 2020/21**

(Report prepared by Richard Barrett)

#### **PART 1 – KEY INFORMATION**

#### PURPOSE OF THE REPORT

To enable Cabinet to consider the updated financial forecast and proposed position for 2020/21 for consultation with the Resources and Services Overview and Scrutiny Committee.

#### EXECUTIVE SUMMARY

- As part of maintaining a 'live' forecast, further updates to the position for 2020/21 have been made since the financial forecast was last considered by Cabinet on 8 November 2019.
- At this stage of the budget process, there is a net deficit of £0.023m forecast in 2020/21, an overall change of £0.946m compared with the £0.969m deficit reported to Cabinet on 8 November 2019. Therefore the long term forecast remains on the right trajectory over the period it covers.
- Similarly to last year, it is important to highlight that the 2020/21 budget includes an estimated collection fund surplus of £1.360m. Although this is an on-going item in the budget it is reviewed each year based on in-year collection performance and can therefore only be deemed a one-off 'saving' in 2020/21. Although the amount is available to support the 2020/21 budget, if this was excluded from the forecast, there would be a budget deficit of £1.383m for 2020/21.
- Although subject to potential changes to the forecast over the remaining budget setting period, the current forecasted deficit £0.023m will be met by drawing money down from the forecast risk fund.
- The timing of the Local Government Finance Settlement has been disrupted this year due to the General Election and at the time of finalising this report the date of the announcement was unclear. However, given that the revenue support grant has been completely removed in 2020/21, the main remaining items of note will relate to the confirmation or otherwise of the ability to increase the level of Council Tax by a maximum of £5 along with other specific grant funding. However, if known in time, any changes emerging from the detailed Local Government Finance Settlement will be reported directly at the meeting, otherwise they will be included in the figures that will be presented to Cabinet in January 2020 when it considers its final budget proposals for recommending to Full Council in February.
- Once the final position for 2020/21 is determined, the remaining years of the 10 year forecast will be revised, set against the revised 2020/21 position and will be reported to members later in the budget setting process. Page 25

#### **RECOMMENDATION(S)**

#### That Cabinet:

- a) Approves the updated Financial Forecast and proposed position for 2020/21 as set out in this report and Appendices; and
- b) requests the Resources and Services Overview and Scrutiny Committee's comments on this latest financial forecast and proposed position for 2020/21.

#### PART 2 – IMPLICATIONS OF THE DECISION

#### DELIVERING PRIORITIES

The forecasting and budget setting process will have direct implications for the Council's ability to deliver on its objectives and priorities. At its heart, the 10 year approach to the forecast seeks to establish a sound and sustainable budget year on year through maximising income whilst limiting reductions in services provided to residents, business and visitors.

#### FINANCE, OTHER RESOURCES AND RISK

#### Finance and other resources

The financial implications are set out in the body of the report.

Although the availability of financial resources is a key component in the delivery of services there will also need to be appropriate input of other resources such as staffing, assets and IT.

#### Risk

There are significant risks associated with forecasting such as cost pressures, inflation and changes to other assumptions that form part of the financial planning process. There are a number of areas that could lead to additional expenditure being incurred, such as: -

- Economic environment / instability;
- Emergence of additional cost pressures;
- Changes to the local authority funding mechanisms such as the Government's fairer funding review that is proposed;
- New legislation placing unfunded duties on the Council or reducing the level of the Council's core funding;
- Local or national emergency;
- Income is less than that budgeted for, including business rate income retained locally.

However the forecast is based on relatively conservative estimates with no optimistic bias included.

As previously discussed, the Council's ability to financially underwrite the forecast is an important element of the 10 year plan. As with any forecast, some elements of income and expenditure will be different to that forecasted. It is fair to say that many may offset each other over the longer term. However, there are two important aspects to how this will be managed.

1) To date it is estimated that **£3.253m** will have been set aside by the end of 2019/20 within the Forecast Risk Fund to support the budget in future years. This money is available to be drawn down if the timings within the forecast differ in reality and the net position is unfavourable compared to the forecast in any one year.

2) The forecast will remain 'live' and be responsive to changing circumstances and it will be revised on an on-going basis. If unfavourable issues arise that cannot be mitigated via other changes within the forecast then the forecast will be adjusted and mitigating actions taken. Actions to respond will, therefore, need to be considered but can be taken over a longer time period where possible. In such circumstance the Council may need to consider 'topping' up the funding mentioned in 1) above if required in the early years of the forecast. This may impact on the ability to invest money elsewhere but will need to demonstrate that its use is sustainable in the context of the ten year forecast.

The 2020/21 position includes net savings of **£0.369m** which is slightly behind the annual target of **£0.450m**. (further details are set out in **Appendix B**). This figure will need to remain flexible and react as a counterbalance to other emerging issues as it is accepted that this figure may need to be revised up or down over the life of the forecast. Conversely, cost pressures included to date total **£0.491m**, which is lower than the original figure of **£0.600m** included in earlier forecasts. However it is acknowledged that although some emerging costs pressures plan to be mitigated in 2020/21, they may continue at a level that requires them to be considered for inclusion in the 2021/22 budget (further details are set out in **Appendix C**)

It is important to continue to deliver against the forecast in the early years to build confidence in the longer term approach. This will, therefore, continue to need robust input from members and officers where decisions may be required in the short term or on a cash flow basis.

Another aspect to this approach is the ability to 'flex' the delivery of services rather than cut services. As would be the case with our own personal finances, if we cannot afford something this year because of a change in our income, we can potentially put it off until next year. There is a practical sense behind this approach as we could flex the delivery of a service one year but increase it again when the forecast allows.

In addition to the above it is important to note that the Council has already prudently set aside money for significant risks in the forecast such as **£1.758m** (NDR Resilience Reserve) and **£1.000m** (Benefits Reserve), which can be taken into account during the period of the forecast if necessary. The Council also holds **£4.000m** in uncommitted reserves which supports its core financial position.

#### LEGAL

The arrangements for setting and agreeing a budget and for the setting and collection of council tax are defined in the Local Government Finance Act 1992. The previous legislation defining the arrangements for charging, collecting and pooling of Business Rates was contained within the Local Government Finance Act 1988. These have both been amended as appropriate to reflect the introduction of the Local Government Finance Act 2012.

The Local Government Finance Act 2012 provided the legislative framework for the introduction of the Rates Retention Scheme and the Localisation of Council Tax Support.

The Calculation of Council Tax Base Regulations 2012 set out arrangements for calculation of the council tax base following implementation of the Local Council Tax Support Scheme. The new arrangements mean that there are now lower tax bases for the district council, major preceptors and town and parish councils.

The Localism Act 2012 introduced legislation providing the right of veto for residents on excessive council tax increases.

Under Section 25 of the Local Government Act 2003, the Chief Finance Officer (S151 Officer) Page 27 must report to Council, as part of the budget process, on the robustness of estimates and adequacy of reserves. The proposed approach can deliver this requirement if actively managed and will be an issue that remains 'live' over the course of the forecast period and will be revisited in future reports to members as the budget develops.

In respect of special expenses that form part of the budget setting process, expenditure is classed as a Special Expense it if satisfies the requirements of the Local Government Finance Act 1992, Section 35. The only category relevant to this Council is contained within Section 35(2)(d) relating to concurrent functions with Parish and Town Councils. Under the Local Government Finance Act 1992, the Council must identify as its Special Expense, proposed expenditure on those functions which the Council performs in part of the district but which Parish or Town Councils perform elsewhere in the District. If, in the Council's view, a special expense should properly be charged over the whole of the district's area, the Council may pass an express resolution to this effect (known as a *contrary resolution*).

In order for expenditure to be a Special Expense, there are two conditions that must be fulfilled:

- 1. Expenditure is estimated to be incurred by the District Council in the whole or part of its area on the provision of a function;
- 2. Expenditure on the provision of the same function is to be incurred by at least one parish/town council elsewhere in the district.

The proposals set out in this report are in accordance with the Council's budget and policy framework.

#### OTHER IMPLICATIONS

Consideration has been given to the implications of the proposed decision in respect of the following and any significant issues are set out below.

Crime and Disorder / Equality and Diversity / Health Inequalities / Area or Ward affected / Consultation/Public Engagement.

There are no other implications that significantly impact on the financial forecast. However, the ability of the Council to appropriately address these issues will be strongly linked to its ability to fund relevant schemes and projects and determination of the breadth and standard of service delivery to enable a balanced budget to be agreed.

An impact assessment will be undertaken as part of any separate budget decisions such as those that will be required to deliver the necessary savings.

Special expenses are based on the principle of ensuring there is equality across the district in levying Council Tax to residents based on services and facilities provided by Town and Parish Councils in specific areas that are also provided by the District Council.

#### PART 3 – SUPPORTING INFORMATION

#### BACKGROUND

Continuing on from last year and as part of the longer term approach to the budget setting process, the forecast is updated on an on-going basis, with the most recent position (at the end of September 2019) being reported to Cabinet at its 8 November 2019 meeting and it was resolved that:

In respect of the Updated Long Term Forecast, the updated forecast be agreed and the Resources and Services Overview and Scrutiny Committee be consulted on the latest position.

The Resources and Services Overview and Scrutiny Committee are due to consider the report referred to above at its meeting on 16 December 2019. Due to the timing of this meeting, their comments are planned to be set out within a separate report elsewhere on the agenda.

#### **UPDATED FINANCIAL FORECAST 2020/21**

The forecast has been subject to a number of changes since it was last considered by Cabinet at its 8 November 2019 meeting. **Appendix A** sets out an updated forecast for 2020/21 that reflects these changes which show an overall deficit of **£0.023m**.

Work remains on-going as part of the continuing development of the budget which will need to react to a number of issues such as any announcements from the Government as part of the annual local government financial settlement process. Any changes will be reported to members as they arise throughout the remainder of the budget setting process and will be included in the final budget proposals to be considered by Cabinet in January before recommendations are made to Full Council.

The following table provides a commentary on the changes to the initial forecast set out in **Appendix A** (excludes items where there has been no change to the relevant line of the forecast considered by Cabinet on 8 November 2019):

Item in the Forecast	Change since forecast was considered on 8 November 2019	Comments			
	Underlying Funding Growth in the Budget				
Line 4 - Growth in	Income	This reflects an improvement in the forecast for			
Business Rates /	Increased by	business rates collectable during the year.			
Council Tax - general	£0.188m				
property growth					
Line 5 - Collection	Income	This reflects an improvement in the forecast for			
Fund Surpluses b/fwd	Increased by £0.923m	business rates and council tax collectable during 2019/20 which will be rolled forward into 2020/21.			

Net Cost of Services a Line 9 - Inflation -	Expenditure	Following the completion of the detailed salary
Employee Costs (including annual review adjustments)	Increased by £0.127m	estimates, there has been an estimated increase due to the cost of people joining the pension scheme and standby and overtime payments.
<i>Line 10 -</i> Inflation - Other	Expenditure Increased by £0.075m	This reflects an increase in gas and electric prices expected over 2020/21.
<i>Line 14 -</i> Specific Changes in Use of Reserves	Expenditure Increased by £2.179m	The change to this line of the forecast broadly reflects required presentational changes as the budget is put together within the Council's financial systems, for example, some changes to reserves include a corresponding adjustment elsewhere in the budget. These corresponding adjustments are included within <i>Line 17</i> below.
Line 15 - On-going savings / increases in income A full detailed list of all items is set out in Appendix B	Savings achieved total £0.369m, which is £0.081m lower than the initial allowance of £0.450m	Although the savings achieved are lower than the initial target of <b>£0.450m</b> , the total has increased by <b>£0.082m</b> compared with the figure reported at the end of quarter 2 and include changes to a number of items that reflect the most up to date information. One item relating to the Disabled Facilities Grant Coordinator that was included at the end of quarter 2 has now been removed as it was double counted and was already included elsewhere in the forecast.
<i>Line 16 -</i> Unmitigated Cost Pressures A full detailed list of all items is set out in <b>Appendix C</b>	st Pressuresincluded in the budget total <b>£0.081m</b> compared with the figure the end of quarter 2 and include the end of quarter 2 and include number of items that reflect the date information and further item	
<i>Line 17 -</i> Other Adjustments	Expenditure Reduced by £2.188m	Please see comments against <i>Line 14</i> above.

The above position excludes changes to indirect costs such as internal recharges within the General Fund and technical accounting adjustments that do not have an overall net impact on the budget. However the full detailed budget, reflecting the above changes, will be presented to Cabinet at its January 2020 meeting.

As set out in **Appendix A**, taking the above adjustments into account in the forecast results in an estimated deficit for 2020/21 of **£0.023m**, compared with the forecasted deficit of **£0.969m** considered by Cabinet at its 8 November 2019 meeting – an overall movement of **£0.946m** 

Any adjustments required to reserves to reflect the above changes to the forecast will be included on within the final budget proposals that will be presented to Full Council in February 2020.

The mitigation of cost pressures continues to form an important element of the long term forecast. To date, significant cost pressures have been avoided by identifying alternative options / approaches such as those associated with the Waste, Recycling and Street Cleansing service, the restructuring of services to react to changes in associated income such as the expected reduction in housing benefit administration grant receivable from the Government and 'recycling' planning income to provide the right capacity within that service. Further details are set out within Appendix C which also includes items which will require ongoing review as they may need to be built into the budget on an on-going basis in future years if they cannot be mitigated as indicated.

As identified when the financial performance report was considered by Cabinet earlier in the year, the cost pressures identified for inclusion in the budget largely reflect unavoidable items.

Capital / asset repair and improvement items will be considered outside of the annual budget setting process via a separate reporting process - items identified in consultation with services will be prioritised against the £1.134m budget identified as part of the financial performance report for guarter 1, which in effect acts as a 'buffer' protecting the revenue forecast that is coming under increasing pressure. The items identified above will include actions emerging from the climate change working party and other associated activities.

Other items, such as those supporting the delivery of the Council's priorities will also be considered outside of the annual budget setting cycle as part of developing a delivery plan that will underpin the emerging corporate plan. This review could include the reprioritisation of existing budgets to ensure that every pound set aside is working to deliver against the Council's priorities and supporting long term financial sustainability wherever possible.

The impact on the forecast from sensitivity testing and risk management reviews are reported as part of the quarterly financial performance reports throughout the year (the latest one being reported to Cabinet on 8 November 2019). It is important to highlight that as there are no significant issues that have arisen since the last position was reported, they have not been repeated as part of this report, however they will continue to form part of the regular reporting of the financial forecast going forward.

In addition to the issues discussed above, the budget also reflects the payment of the Council's revised pension deficit payment of £2.056m in one lump sum in April 2020 rather than in 3 equal instalment over three years. This is a repeat of the approach taken at the last triennial pension review and saves the Council in excess of £0.093m over the three years (equal to a return on investment of 4.3%). The cost will be met from the Building for the Future Reserve, which will be paid back over 2021/22 and 2022/23.

#### **ADDITIONAL INFORMATION**

#### Council Tax Levy 2020/21

Based on a proposed £5 increase, the Council Tax for a band D property would be £172.64 in 2020/21. The updated property base is 48,392, an increase of 936.8 over the 2019/20 figure of 47,455.2.

The ability to increase Council Tax by £5 remains subject to confirmation from the Government. This is expected to be confirmed within the Local Government Financial Page 31 Settlement which is expected shortly.

If such an increase is not permissible and it is necessary to revert back to an increase of 1.99%, on-going income would be reduced by **£0.079m**, which would require corresponding savings to be identified over the life of the forecast.

### Locally Retained Business Rates

As set out above, an increase in income is forecast due to an inflationary uplift and an increased rateable value / property base.

The Council has agreed to remain a member of the Essex Business Rates Pool in 2020/21. No income generated from being a pool member is currently included in the forecast as it is proposed to treat it as a one-off item during the year, given it is very unlikely to continue in 2021/22 and beyond under the Government's revised 75% retention model proposals.

#### Fees and Charges

Similarly to previous years, Departments have been asked to review their fees and charges on an individual basis as changes may need to be made to meet specific aims or strategic objectives or in some cases in response to external factors such as market forces.

Detailed fees and charges will form part of the final budget proposals to Cabinet in January and Full Council in February, with proposed fees and charges set against the following key principles:

- general inflationary increases or lower where appropriate
- amounts rounded for ease of application, which may result in a slightly above inflation increase.
- on a cost recovery basis as necessary
- reflect statutory requirements.
- increases where market conditions allow
- to meet specific priorities or service delivery aims / objectives

## **GENERAL FUND CAPITAL PROGRAMME 2020/21**

As has been the case in prior years, only 2 schemes are included in the base budget on a recurring basis each year and these relate to the on-going cost of replacing the Council's core IT infrastructure along with disabled facilities grants. Estimates of **£0.055m** and **£0.757m** have therefore been included within the 2020/21 Capital Programme respectively. The investment in IT core infrastructure is funded by a direct revenue contribution, with disabled facilities grants funded by estimated external grant funding from ECC. The investment in IT core infrastructure has been reduced from the historic annual amounts of **£0.100m** to reflect the figures set out in previous digital transformation reports considered by Cabinet.

Other items included in the Capital Programme for 2020/21 reflect the fact that existing schemes have been reprofiled across years as set out in previous financial performance reports considered by Cabinet.

Based on the above, a summary of the proposed Capital Programme for 2020/21 is as follows:

On-going Schemes	Budget 2020/21 £
Information and Communications Technology Core Infrastructure	55,000
Disabled Facilities Grants	757,000
Existing Schemes - Reprofiled	
Office Rationalisation	31,760
Laying out of Cemetery	168,470
Replacement Scan Stations	12,000
Total General Fund Capital Programme 2020/21	1,024,230

The full 5 year capital programme incorporating the above will be included within the final budget proposals that will be considered by Cabinet in January before being presented to Full Council in February.

#### SPECIAL EXPENSES 2020/21

Special expenses amounts cannot be finalised until the budget for the year has been completed and the associated technical adjustments reflected in the budget. Therefore at this stage of the budget process it is more practical to review the principles against which the special expenses will be calculated rather than the specific amounts themselves, which are subject to change as the budget develops.

It is not proposed to make any changes to the principles behind the calculation of special expenses with the key principles remaining the same as in 2019/20 as set out below:

- A deminimus amount of **£0.025m** is applied to determine which expenses are excluded from the special expenses calculations;
- Any allocation to specific areas less than £0.001m is excluded for the purposes of determining special expenses.

Although subject to the final budget calculations, expenses to be allocated as special expenses are likely to remain as in 2019/20 and apply to open space and recreation area costs.

For completeness, the underlying technical background to the calculation of special expenses is set out below:

Certain expenditure referred to as 'Special Expenses' is regarded as being chargeable to only certain parts of the district. The rest of the Council's expenditure is regarded as being chargeable over the whole district and is referred to as 'General Expenses'. Local authorities have the power to pass a resolution in respect of any particular Special Expense to the effect that the amount of that expense should be charged across the whole district. This is referred to as the contrary resolution.

In exercising this power the Council also has to consider how the burden of Special Expenses will be charged to the taxpayers of the district.

### Information from parish/town councils

Each year parish councils complete a return to identify changes to the services they undertake

## Consideration of Determining the Contrary Resolution

In judging whether the contrary resolution should be passed in respect of any special expenses, the following matters are relevant:

- *i)* Whether in respect of this Council's expenditure the function is to be provided generally for the whole district or is to be restricted to a part or parts of the district?
- *ii)* To what extent, if any, are restrictions placed on any part of the district as to the accessibility of the function?
- *iii)* The use of the facility/activity to which the Special Expense relates.

These matters must each be considered and a view taken as to whether it would be appropriate to pass the contrary resolution in respect of some of the budgeted expenditure on Special Expenses.

In determining how the burden of special items should be charged to the taxpayer of the district, the following matters need to be considered.

- *i)* Where is the facility situated?
- *ii) Who uses it?*
- *iii)* How much expenditure is to be spent in the various parts of the district?

Wherever possible the Council aims to charge the cost incurred in performing a function in a part of the district, to the taxpayers of that part. In assessing the area of benefit to which a function identified as a special expense relates, parish boundaries have been treated as the appropriate areas.

The tax base for apportioning Special Expenses to each parish and the unparished area is that used to determine the Council's overall Council Tax base.

## ANNUAL MINIMUM REVENUE PROVISION POLICY STATEMENT

Where relevant, figures included in the 2020/21 budget are based on the following policy statement that will be presented to Full Council on 21 January 2020 for approval:

In accordance with the Local Authorities (Capital Finance and Accounting) (England) (Amendment) Regulations 2008, the Council's policy for the calculation of MRP for 2020/21 shall be the Capital Financing Requirement Method for supported borrowing and the Asset Life (equal instalment) Method for prudential borrowing.

#### BACKGROUND PAPERS FOR THE DECISION

Working papers held in Accountancy

## APPENDICES

Appendix A	Updated Financial Forecast 2020/21
Appendix B	Updated Net Savings Items 2020/21
Appendix C	Updated Cost Pressure Summary 2020/21

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#### APPENDIX A

#### UPDATED FINANCIAL FORECAST 2020/21

Line		Updated Forecast (Cabinet 8 November 2019)	Updated Forecast (20 December 2019)	Change
		2020/21	2020/21	
		£m	£m	£m
	Underlying Funding Growth in the Budget			
1	Council Tax Increase 1.99%	(0.158)	(0.158)	0.000
	Council Tax increase by £5 (amounts set out are over and above 1.99% above)	(0.079)	(0.079)	0.000
3	Growth in Business Rates - Inflation	(0.110)	(0.110)	0.000
4	Growth in Business Rates / Council Tax - general property growth	(0.177)	(0.365)	(0.188)
5	Collection Fund Surpluses b/fwd	(0.437)	(1.360)	(0.923)
		(0.961)	(2.072)	(1.111)
	Net Cost of Services and Other Adjustments			
6	Reduction in RSG	0.422	0.422	0.000
7	Remove one-off items from prior year	0.013	0.013	0.000
8	Remove one-off items from prior year - Collection Fund Surplus	0.710	0.710	0.000
9	Inflation - Employee Costs (including annual review adjustments)	0.488	0.615	0.127
10	Inflation - Other	0.156	0.231	0.075
11	First / Second / Third year impact of PFH WP Savings	0.000	0.000	0.000
12	LCTS Grant to Parish Council's	(0.036)	(0.036)	0.000
13	Revenue Contribution to the Capital Programme	(0.045)	(0.045)	0.000
14	Specific Changes in Use of Reserves	(1.076)	1.103	2.179
15	On-going savings / increases in income	(0.450)	(0.369)	0.081
16	Unmitigated Cost Pressures	0.600	0.491	(0.109)
17	Other Adjustments	1.121	(1.067)	(2.188)
		1.903	2.068	0.165
	Net Total	0.942	(0.004)	(0.946)
	Add back General Use of Reserves in Prior Year to Balance the Budget	0.027	0.027	0.000
	Net Budget Position	0.969	0.023	(0.946)
	Use of Forecast Risk Fund to support the Net Budget Position	(0.969)	(0.023)	0.946

#### Use of Forecast Risk Fund

Estimated Outturn b/fwd from prior years	(3.253)	(3.253)	
Contribution from / (to) reserve	0.969	0.023	
Planned additional contributions generated in year	(0.500)	(0.500)	
Balance to Carry Forward	(2.784)	(3.730)	

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# APPENDIX B NET ON-GOING SAVINGS ITEMS 2020/21

	2020/21 £	Comments
Increased Income - Interest on Investments	50,000	Based on current trends, it is expected that additional investment returns are achievable. This approach will also be supported by exploring alternative investment 'vehicles' such as property unit trusts and money market funds whilst still balancing the overall risk to the Council.
<b>Reduction in Expenditure -</b> Waste Transfer Station – move to A120 site	27,000	As reported as part of the original contract extension decision, a net saving is now deliverable following ECC agreeing terms for the use of their waste transfer site along the A12.
Increased Income - Potential Increased Recycling Credit Income	50,000	To reflect increased recycling tonnages being achieved following the roll-out of the new service. This figure may increase once recycling tonnages start to feed through from the new recycling service.
<b>Reduction in Expenditure -</b> Interest on borrowing and reduced minimum revenue provision contribution	52,290	Reduced costs are expected as the general fund borrowing is repaid in accordance with the associated loan terms.
Increased Income - Council tax benefit recoverable from prior years	10,000	This is expected to be recovered for pre-LCTS claims where historic overpayments are identified that become recoverable.
<b>Reduction in Expenditure -</b> Various small underspends	30,000	This represents modest 'targets' for departments to deliver during the year by reviewing historic outturn positions
Increased Income – General fee and charges income	81,880	Income budgets can be increased to reflect the actual / historic performance (budget areas include building control, parking and green waste collections).
<b>Reduction in Expenditure -</b> Public Convenience Business Rates	68,250	This reflects an earlier Government annoucement where they committed to remove the liability to pay business rates on public toilets from April 2020.
Total	369,420	

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## **UPDATED COST PRESSURE SUMMARY 2020/21**

	Status		2020/21 £	2021/22 £	2022/23 £	2023/24 onwards £	Comments
	Unavoidable l	tems / Items Included in the 202	0/21 Budget				
Page 41	Included in Budget 2020/21	<b>REVENUE - Operational Services - Public</b> <b>Realm -</b> Expiry of Commuted sums / no commuted sums agreed with Developer to support open space maintenance etc.	2,000	10,000	10,000	10,000	This budget is required to maintain open space etc. to existing standards.
	Included in Budget 2020/21	<b>REVENUE - Corporate Services - Finance,</b> <b>Revenues and Benefits -</b> Reduced income from the Council Tax Sharing Agreement with the major preceptors	111,050	111,050	111,050	111,050	This represents a reduction in the sharing percentage from 14% to 12%. However negotiations remain on-going with the aim of securing a tapering approach based on income targets. If agreed this cost pressure may reduce over the year based on the level of income achieved over and above a 'base' level.
	Included in Budget 2020/21	<b>REVENUE - Corporate Services - IT and Corporate Resilience -</b> Revised on-going costs associated with the Digital Transformation Programme	113,940	113,940	113,940	113,940	As reported to Cabinet on 13 September 2019

Page 42	Included in Budget 2020/21	<b>REVENUE - Corporate Services - IT and</b> <b>Corporate Resilience -</b> Expenditure to compliment the digital transformation item above	39,200	52,700	68,700	100,000	The amounts reflect a varied range of expenditure to support the continued digitalisation programme above such as equipment to enable officers to work from home (H&S requirement), hosting costs, mobile telephony costs, website / intranet hosting costs and cyber security costs
	Included in Budget 2020/21	<b>REVENUE - Corporate Services - Finance,</b> <b>Revenues and Benefits -</b> Expected increase in Insurance Premium Costs	16,500	16,500	16,500	16,500	This reflects the premiums paid on renewal in 2019
	Included in Budget 2020/21	<b>REVENUE - Operational Services -</b> <b>Building and Engineering -</b> Increased net costs of operating recycling bring banks	30,000	30,000	30,000	30,000	This is in response to the volatile recyclate market where there is a net cost associated with the disposal of waste from bring banks rather than generating income as has previously been the case
	Included in Budget 2020/21	<b>REVENUE - Operational Services - Public</b> <b>Realm -</b> Increased in water / sewerage charges across public conveniences	43,000	43,000	43,000	43,000	Required change to the budget to reflect increases in prices
	Included in Budget 2020/21	<b>REVENUE - Operational Services - Public</b> <b>Realm -</b> Fleet contract hire / lease costs	0	5,000	9,000	15,000	To maintain the transport fleet to current standards ensuring departments can continue to provide good customer service and supporting the Council's reputation

Included in Forecast 2021/22 and beyond	<b>REVENUE - Corporate Services - Finance</b> <b>Other Corporate Costs</b> - New 5 year banking contract entered into in 2019/20	0	7,000	7,000	7,000	Reflects new banking contract prices which includes a one-off reduction in the first year so cost pressure only required from 2021/22.	
Included in Budget 2020/21	<b>REVENUE - Corporate Services -</b> <b>Democratic Services -</b> Replacement polling equipment	21,900	2,600	0	0	To compliment a one-off £10k budget allocated as part of the outturn 2018/19 to continue / extend this project	
Total of Unavoidable	Items Included in the 2020/21 Budget	377,590	391,790	409,190	446,490		
	One-Off Items From Prior Years Included In The Base Budget On an On-Going Basis						
Included in Budget 2020/21	REVENUE - Operational Services - Sport and Leisure - Clacton Airshow	60,000	60,000	60,000	60,000	This item has previously been funded on a one-off basis. Thi cost pressure will allow the cos of this event to be built into the budget on an on-going basis	
Included in Budget 2020/21	<b>REVENUE - Operational Services - Sport and Leisure -</b> Sea and Beach Festival	20,000	20,000	20,000	20,000	This item has previously been funded on a one-off basis. Thi cost pressure will allow the cos of this event to be built into the budget on an on-going basis	
Included in Budget 2020/21	<b>REVENUE - Planning and Regeneration -</b> <b>Regeneration -</b> Contribution to Mental Health Hub	23,000	23,000	23,000	23,000	This item has previously been funded on a one-off basis. Thi cost pressure will allow the co- of this initiative to be built into the budget on an on-going basis	

Included in Budget 2020/21	<b>REVENUE - Operational Services -</b> <b>Building and Engineering -</b> Kerbside Clinical Waste Collection Service	10,000	10,000	10,000	10,000	This item has previously been funded on a one-off basis. This cost pressure will allow the cost of this initiative to be built into the budget on an on-going basis
Total of One-off Item Budget on an On-goi	s From Prior Years Included in the Base ing Basis	113,000	113,000	113,000	113,000	
Items to be mi	tigated / met via reductions else	where within	the overall bug	dget		
To be met via the reduction in staffing capacity during the roll out of UC period	<b>REVENUE - Corporate Services - Finance, Revenues and Benefits -</b> Estimated Reduction in Housing Benefit Administration Grant	104,620	236,000	378,000	491,690	There will be a reduction in the housing benefit administration grant receivable from the Government on a year on year basis to reflect reduced housing benefit workload over the period that Universal Credi is being rolled out.
Expected To be mitigated by Potential Government Grants / New Initiatives	<b>Revenue - Operational Services -</b> <b>Homelessness -</b> Cost of Temporary Accommodation / Homelessness Initiatives	81,550	81,550	81,550	81,550	Up until 2019/20 homeless costs have been supported by an associated reserve. This reserve has now been depleted but homelessness demand remains high. The Government have continued to support homelessness via grant funding, a position that is expected to be continued into 2020/21. Initiatives to increase access to temporary accommodation are also being explored (Reconfiguration of Spendells) which should also help. The situation will be reviewed as part of the on- going forecast and it may be necessary to include this cost pressure in the base budget in future years.

	To be met via the expected residual budget set aside for the roll-out of the new service	<b>REVENUE - Operational Services -</b> <b>Building and Engineering</b> - Budget to allow for the Replacement of Wheeled Bins	25,000	25,000	25,000	25,000	At the end of the second quarter of 2019/20, £329k remains available within the New Homes Bonus set aside to support the roll out of the revised waste and recycling service. Although this will be subject to on-going monitoring, this does provide a good basis to fund replacement bins over the remaining years of the current contract.
ge	Not to be included but respond on a one- off basis during 2020/21	<b>REVENUE - Planning and Regeneration -</b> <b>Planning and Development -</b> Planning Appeal Costs	150,000	150,000	150,000	150,000	Once the Local Plan has been adopted there should be a reduction in appeals but given the significant impact in 2019/20 it is likely that any reduction will be on a tapering basis over time. It is therefore difficult to predict the actual costs to be incurred in 2020/21 given the variables involved so it is proposed to respond on a one-off basis as part of the quarterly financial performance reports during the year and review as part of the longer term forecast going into 2021/22 and beyond.

	To be met from 20% Planning Fee Increase / General Planning Income	REVENUE - Planning and Regeneration - Planning and Development - Agency Staff	200,000	200,000	200,000	200,000	The ongoing shortage of qualified senior planning officers continues to impact on the ability to recruit. To continue to deliver the service and meet government targets, it is, and will continue to be, necessary to employ the services of agency staff. Although costs are currently being covered, a drop in income levels or staff members may make the use of agency staff a cost pressure that cannot sustainably avoided or mitigated. Looking ahead to years 2022-2025, it is hoped that recruitment campaigns will prove more fruitful but there is no certainty to this.
age 46	Total of Mitigated Items		561,170	692,550	834,550	948,240	
0,		TOTAL OF ALL COST PRESSURES ABOVE		1,197,340	1,356,740	1,507,730	
	TOTAL OF COST PRESSURES INCLUDED IN THE 2020/21 BUDGET (Total of all cost pressures less mitigated items)		490,590	504,790	522,190	559,490	

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# Agenda Item 10

Key Decision Required: Yes	In the Forward Plan:	Yes
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#### CABINET

#### 20 DECEMBER 2019

#### REPORT OF THE PORTFOLIO HOLDER FOR CORPORATE FINANCE AND GOVERNANCE

## A.3 ENERGY SAVING MEASURES IN COMMUNITY CENTRES

(Report prepared by Jennie Wilkinson)

#### PART 1 – KEY INFORMATION

#### PURPOSE OF THE REPORT

To obtain agreement for the identification and implementation of energy saving measures in Council owned Community Centres and for the remaining balance in the Big Society Fund to be reallocated to support that.

#### **EXECUTIVE SUMMARY**

The Council has declared a climate emergency and priority to achieve carbon neutrality by 2030.

The Big Society fund was launched in April 2011 and to date has awarded over £800,000.00 in grants to a wide variety of organisations and projects in the local area. There is now £78,400.00 remaining in the fund which is not considered sufficient to invite a further round of bids without many of the applicants having no chance of receiving any funding. The Portfolio Holder has expressed his wish to see the remaining money used to support the carbon neutrality agenda and community buildings and it is therefore proposed that the remaining fund is reallocated in order to assess the Council's community centre buildings and support Green Energy improvements to reduce their outgoings and make them more sustainable.

It is unlikely that the fund available will complete all of the measures possible and it is unlikely that any of the existing buildings will achieve Carbon neutrality in their own right. It is proposed that a further report is prepared identifying further works that may be advantageous in terms of viable works to the buildings and that further measures beyond that aimed at carbon neutrality are considered within that project.

#### **RECOMMENDATION(S)**

That Cabinet agrees to:

- (a) in support of its commitment to carbon neutrality, reallocates the remaining monies within the Big Society Fund to support the Council's community buildings in assessing the most suitable green energy improvements and to implement them where appropriate and cease the big society fund;
- (b) authorises the Deputy Chief Executive to reach agreement and expend funds on identified works at Community Centres where formal leases and robust

management practices are in place;

- (c) requests that officers prepare a further report detailing further energy efficiency measures that could be implemented at community centres which cannot be funded as above; and
- (d) requests that officers ensure that formal leases are set in place for all community centres owned by the Council on similar standard terms, including the requirement in new leases to work to facilitate the activities of public and third sector partners.

## PART 2 – IMPLICATIONS OF THE DECISION

#### **DELIVERING PRIORITIES**

The Council has a number of Corporate Priorities that would be met by implementing this initiative:

- Engagement with the community
- Effective partnership working
- Support the vulnerable
- Promote healthier lifestyles and wellbeing
- Make the most of our assets

#### FINANCE, OTHER RESOURCES AND RISK Finance and other resources

This report is requesting a reallocation of funds already identified and does not therefore require further finance or resources.

Additional works that may be viable will be the subject of a further report.

#### Risk

The effective running of community centres is essential to the maximising of benefits to the community. Where effective leases are not in place it is hard for the council to ensure that its investment in the buildings and facilities is effective and that services to the relevant communities are maximised. Some of the centres do not have leases and have been resistant to agreeing them.

#### LEGAL

The Energy Efficiency (Private Rented Property) (England and Wales) Regulations 2015 establish a minimum level of energy efficiency for privately rented property in England and Wales. The effect of this is that from the 1 April 2018, a property has to have a minimum rating of E for all new tenancies. As from the 1 April 2023, this minimum rating will apply to all tenancies, both new and existing.

#### **OTHER IMPLICATIONS**

Consideration has been given to the implications of the proposed decision in respect of the following and any significant issues are set out below.

Crime and Disorder / Equality and Diversity / Health Inequalities / Area or Ward affected / Consultation/Public Engagement.

There is the potential for this initiative to provide a benefit across a number of wards and provide activities and opportunities to address and improve the implications listed above.

Council owned community centres are currently located in the following Wards: Burrsville, Bluehouse, West Clacton and Jaywick Sands, Harwich and Kingsway, Dovercourt All Saints and St Bartholomews.

## PART 3 – SUPPORTING INFORMATION

## BACKGROUND

The Council has declared a climate emergency and priority to achieve carbon neutrality by 2030.

Legislation requiring energy efficiency in buildings is current and likely to increase in coming years.

Following its launch in April 2011 the Big Society fund has supported over 80 projects totalling more than £800,000.00 worth of grants to clubs, community centres and more. Over the last four years, the fund received a high proportion of applications to support improvements to community buildings. With the remaining budget dwindling, many applicants would be unsuccessful in their bids should a further round of applications be invited. A new use for the remaining money is therefore being sought, with the preference of the Chair of the Fund to support community buildings and promote green energy.

Some of the centres do not have formal lease arrangements and others have leases that have passed their contractual end dates. In these circumstances it can be hard to ensure that investment in the buildings will be optimally effective in delivering community benefits and corporate priorities. It is therefore proposed that expenditure is conditional at each property is conditional on the existence of a current lease and robust management arrangements that ensure the availability of the premises to public and third sector groups.

#### **CURRENT POSITION**

On reallocation of the funds, Energy Performance Certificates will be obtained for each of the Council owned community centres together with recommendations of the most effective measures to improve the energy efficiency and reduce the running costs.

Further reports can identify additional viable works to reduce energy use at the sites and the wider carbon neutrality project will seek ways to close the remaining gap to carbon neutrality.

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Yes

#### CABINET

#### 20 DECEMBER 2019

#### JOINT REPORT OF THE HOUSING PORTFOLIO HOLDER AND FINANCE AND CORPORATE GOVERNANCE PORTFOLIO HOLDER

## A.4 HOUSING REVENUE ACCOUNT BUDGET PROPOSALS 2020/2021

(Report prepared by Richard Barrett and Richard Hall)

Yes

#### PART 1 – KEY INFORMATION

#### PURPOSE OF THE REPORT

To set out and seek approval of the following for consultation with the Resources and Services Overview and Scrutiny Committee:

- An HRA Budget for 2020/21 including the movement in HRA Balances.
- The level of fees and charges for 2020/21.
- The HRA Capital Programme.

#### **EXECUTIVE SUMMARY**

- Pending agreement of the Council's Housing Strategy and the long term impact on the 30 year business plan, only limited changes to the HRA budget are proposed in 2020/21.
- 2019/20 was the fourth and final year of the required 1% reduction in rents. For a period of up to 5 years, starting on 1 April 2020, rent increases of CPI + 1% are now allowed. Rents have therefore been increased in 2020/21 by an average of 2.7% (based on a CPI figure of 1.7%).
- The average weekly rent proposed for 2020/21 is **£82.42** (£80.25 in 2019/20)
- The total increase in income from the 2.7% rent increase is **£0.340m.** Although offset / complimented by other budget adjustments as set out further on in this report, this has been the primary contributor to an overall HRA surplus for the year of **£0.363m.**
- It is proposed to contribute the estimated surplus for the year of £0.363m to the HRA Capital Programme to support investment in new homes. This goes some way to making good the reduced contributions to the Capital Programme necessitated by the Government's 4 year 1% rent reduction policy.
- The proposed HRA Capital Programme for 2020/21 totals **£3.539m** and continues to provide for a range of schemes and projects as set out within **Appendix C**.
- The HRA general balance is forecast to total **£5.029m** at the end of 2020/21, which retains a strong financial position against which the Housing Strategy and associated HRA 30 year Business Plan can be developed.
- HRA debt continues to reduce year on year as principal is repaid with a total debt position at the end of 2020/21 forecast to be **£38.442m** (A reduction of **£1.664m** compared with the figure at the end of this year).

- As announced during the current financial year, the Government have confirmed the removal of the HRA debt cap. Any future borrowing decisions will therefore need to take account of existing prudential borrowing principles within a revised HRA Business Plan rather than be limited to this arbitrary cap, which for this Council was **£60.285m.** As set out earlier in the year, any borrowing decisions that may be required to support the building of new council houses will be subject to separate decisions as the opportunities arise.
- In prior years, the HRA budget has only been subject to approval by Cabinet. However from 2020/21 the approval of the HRA budget will follow the same process as the General Fund budget, which culminates in their consideration and approval at Full Council in February. Therefore at this stage of the process, this report sets out the proposed 2020/21 HRA budget for consultation with the Resources and Services Overview and Scrutiny Committee. The final budget proposals, including any comments from the Resources and Services Overview and Scrutiny Committee will be reported back to Cabinet at its January 2020 meeting before being recommended onto Full Council.
- As highlighted further on in this report, following the demise of Roalco (the Council's primary housing repairs and maintenance contractor) earlier in the year, the work previously undertaken by it is currently being delivered via a mix of the in-house Engineering Team, complimented by a range of external suppliers. A separate report is planned to be presented to Members in the first half of 2020/21 that will seek to formalise a longer term approach, but at this stage it is expected that this will continue to be based on using the in-house team along with external suppliers where appropriate. In the interim period it will be necessary to adjust the budget, as it currently reflects the old arrangements with Roalco. A delegation to the Corporate Director (Operational Services) in consultation with the Housing Portfolio is therefore included in the recommendations below to provide the required budget flexibility.

## RECOMMENDATION(S)

That Cabinet:

- (a) Approves a 2.7% increase in dwelling rents in 2020/21;
- (b) approves the 2020/21 Scale of Charges shown in Appendix B;
- (c) subject to (a) and (b) above, approves the Housing Revenue Account Budget for 2020/21 as set out in Appendix A, along with the HRA Capital Programme and the movement in HRA Balances / Reserves as set out in Appendix C and Appendix D respectively;
- (d) requests the Resources and Services Overview and Scrutiny Committee's comments on the HRA budget proposals for 2020/21; and
- (e) approves a delegation to the Corporate Director (Operational Services) in consultation with the Housing Portfolio Holder, to make the necessary adjustments to the budget to reflect the changes to the delivery of repairs and maintenance work that was previously undertaken by Roalco.

## PART 2 – IMPLICATIONS OF THE DECISION

#### **DELIVERING PRIORITIES**

The HRA budget and Business Plan plays a significant role in the delivery of affordable and decent housing in the district and the Council's responsibilities as a landlord has direct implications for the Council's ability to deliver on its objectives and priorities.

#### FINANCE, OTHER RESOURCES AND RISK

#### Finance and other resources

The financial implications are set out in this report and its appendices.

Although the availability of financial resources is a key component in the delivery of HRA services there will also be a need for appropriate input of other resources such as staffing, assets, IT etc.

#### Risk

There are inherent risks associated with the forecast such as:

Changes in income achieved and future rent setting policy Emergence of additional areas of spend Emergence of new or revised guidance New legislation / burdens Changing stock condition requirements Adverse changes in interest rates National welfare reforms

In view of the above it is important that a sufficient level of balances / reserves is available to support the HRA. HRA Balances are currently forecast to be **£5.029m** at the end of 2020/21, which although required to support the business plan and HRA investment in future years, provides a 'buffer' to the 30 year Business Plan if, for example, some of the items highlighted above emerge or are required to deal with changing financial and service demand issues.

Although subject to change as part of the development of the Housing Strategy, a 30 year HRA Business Plan is maintained that continues to demonstrate the sustainability and resilience of the HRA within a self financing environment and the ability to provide opportunities for housing investment and associated housing services in the future, although it is acknowledged that the longer term view always remains subject to the Government's housing policies.

#### LEGAL

It is a statutory requirement on a local authority to determine its Housing Revenue Account budget before the upcoming financial year and to ensure that its implementation will not result in an overall debit balance on the Account.

The self-financing regime for the Housing Revenue Account that came into effect from April 2012 was enabled by the Localism Act 2011.

The Regulator of Social Housing and its predecessor bodies have, at the Direction of Government, issued requirements and guidance to registered providers of social housing (which includes Local Authorities) in respect of rents. This has included the maximum levels of rent they can charge and annual increases in rents.

In 2016, Parliament passed the Welfare Reform and Work Act which, together with

Regulations made under it, created a legislation-based regime of rent reduction across the sector by 1% per year until 2020. Therefore, since 2016, providers have been required to reduce rents by 1% per year across its housing stock.

In October 2017, the Government announced that at the end of the 4 year rent reduction period it intended to return to annual rent increases of up to CPI + 1%, implemented through the regulator's Rent Standard rather than through legislation.

The Secretary of State for Housing, Communities and Local Government published on 26 February 2019 a 'Direction to the Regulator' to set a Rent Standard that will apply from 1 April 2020. That Direction was published alongside the Government's Policy Statement on Rents (the Policy Statement) and the regulator is required to have regard to this when setting its Rent Standard.

The publication of the 'Direction to the Regulator' created an obligation on the regulator to prepare and consult on the new Rent Standard, which will apply from 2020 and fulfil the Secretary of State's Direction. The 2020 Rent Standard is, by Direction, to apply to all registered providers of social housing, including local authority registered providers.

The regulator may under section 194(2A) of the Housing and Regeneration Act 2008 set standards for registered providers requiring them to comply with specified rules about their levels of rent (and the rules may, in particular, include provision for minimum or maximum levels of rent or levels of increase or decrease of rent).

The Housing and Planning Act 2016 introduced a number of changes that had an impact on social housing, which via associated regulations are reflected in the HRA estimates as necessary.

The HRA 30 Year Business Plan was agreed as part of the self-financing reforms and associated borrowing agreed by Full Council in February 2012 and the budget proposed for 2020/21 remains broadly in-line with the plan after taking into account relevant external factors and changes introduced by the Government since that date.

#### **OTHER IMPLICATIONS**

Consideration has been given to the implications of the proposed decision in respect of the following and any significant issues are set out below.

Crime and Disorder / Equality and Diversity / Health Inequalities / Area or Ward affected / Consultation/Public Engagement.

In carrying out its functions as a social landlord, the Council has regard to the need to reduce the potential for criminal activity by improving the security of dwellings as part of maintenance and repair programmes and for combating anti-social behaviour through effective management procedures.

Although there are no direct equality and diversity issues, the overall HRA and associated financial planning processes aim to recognise and include such issues where appropriate and relevant.

#### PART 3 – SUPPORTING INFORMATION

#### BACKGROUND

The HRA is the Council's landlord account and it is 'ring fenced' for this purpose. Comprehensive rules and requirements surround the HRA such as specific accounting treatment and what items can or cannot be charged to the account. Authorities are required to set a balanced HRA budget each year and agree the level of rents it wishes to charge.

From April 2012, the Housing Revenue Account has operated under the self-financing approach introduced as part of the Localism Act 2011 which required the Council to 'buy' itself out of the previous subsidy arrangements via a debt settlement process.

From 2016/17, the Government has imposed annual rent reductions of 1% each year for a period of 4 years, with the 2019/20 estimates reflecting the last year of this requirement.

Following the period of consultation on the new rent standard referred to earlier, the Regulator of Social Housing has confirmed rents can be increased by up to CPI+1% per year for a period of 5 years starting from 1 April 2020. The rent standard does not apply to properties let to high income social tenants, so rather than this being a mandatory requirement that the Government had previously looked to implement, it is now a voluntary decision taken at a local level. However given the very challenging administrative issues associated with charging higher rents to high income tenants, it is not proposed to introduce this in 2020/21. However it is acknowledged that this flexibility may be subject to review in future years, for example, as part of developing future policy decisions within the HRA.

One area which it is important to note and which may have a bearing on the overall financial position of the HRA in future years is the emerging regulatory regime surrounding fire safety following the Grenfell inquiry and Hackett review. Whilst the immediate impact on the Council's HRA stock is relatively minimal at this time given the adequacy of safety measures within the stock, there is significant cross sector concern surrounding the potential regulatory regime which is being proposed and potentially extended to buildings which do not exceed the current 18 meter plus threshold. The Council is currently working with the MHCLG and other social housing providers in an attempt to ensure that whatever regime is implemented provides for a safe living environment for residents whilst also being proportionate and affordable.

## HOUSING REVENUE ACCOUNT PROPOSED BUDGET 2020/21

A high level summary is set out below based on a comparison with the 2019/20 original budget. Additional information for significant items is also provided below with detailed information set out in **Appendix A**.

	2019/20 Original Budget £m	2020/21 Original Budget £m	
Direct Expenditure	6.532	6.514	
Direct Income	(13.437)	(13.713)	
Indirect Income / Expenditure including Financing Costs	6.830	6.836	
NET (SURPLUS) / DEFICIT	(0.075)	(0.363)	
Contribution to / (from) Reserves	0.075	0	
Contribution to the Capital Programme	0	0.363	

As highlighted in the table above there is an overall net surplus of **£0.363m** in 2020/21. However rather than contribute this to general HRA balances via a reserve adjustment, it has instead been contributed to the capital programme. The thinking behind this approach is to start to recover from the adverse impact on the capital programme brought about by the imposed 1% reduction in rents over the past four years.

Similarly to the General Fund, no general underlying inflationary uplifts have been provided but significant budget items have been subject to separate review where appropriate.

Comments against significant items within the overall position for the year are set out below:

## Income Budgets - Rents, Service Charges and Other Fees and Charges

As highlighted earlier, it is proposed to increase rents by the maximum allowable amount of CPI + 1% to recover from the unsustainable 1% reduction in rents over the past 4 years.

Based on CPI + 1%, rents have been increased by 2.7%, which results in an average rent of **£82.42** (an increase from **£80.25** in 2019/20).

This is estimated to generate an additional **£0.340m** in income in 2020/21. This has been partly offset by increasing the loss in rental income for right to buy sales, which have seen increases over recent years **(£0.067m)**.

The various service charges / fees and charges within the HRA are broadly based on the principle of recovering costs where necessary. This approach has continued in 2020/21 but follows the increases in rents above with a 2.7% (CPI + 1%) increase proposed, which is in line with the guidance from the regulator. Further details are set out in **Appendix B**.

## Expenditure Budgets

Key areas of the Council's responsibilities as a landlord are set out below along with how they are reflected within the budget:

#### Major Refurbishment and Repairs to the Housing Stock

There have been no major changes to the budget with the following 2 key elements remaining unchanged from 2019/20:

- Improvements, Enhancement and Adaptations to Tenant's Homes £3.116m is included within the Capital Programme
- Planned and Responsive Repairs to Tenant's Homes £3.197m is included within the revenue account.

Taking the above 2 items together, a total investment of **£6.313m** can be made in 2020/21 to ensure that the 3,000+ Council homes are maintained at the current decent homes standard.

Although not included in the 2020/21 budget, it is worth highlighting that changes to the decent homes standard may emerge in the future to reflect issues such as energy efficiency and the outcome of the Grenfell Inquiry which may put pressure on these budgets in future years.

In respect of planned and responsive repairs, this has historically been undertaken by ROALCO, However following their recent bankruptcy / winding up order, the work has

been brought in-house, complimented by a mix of smaller suppliers.

This approach is subject to further development and is not yet fully embedded within the proposed budgets. However it is proposed to present a separate report to Members in the first half of 2020 setting out final proposals, which at this stage are still expected to include an in-house solution, supported by a number of external contractors / suppliers as necessary. In the interim period it is likely that the budgets will need to be adjusted to reflect this approach as it develops and therefore a recommendation is set out earlier on in this report that enables short term budget amendments to be made in consultation with the Housing Portfolio Holder.

## Services Provided by The General Fund

At this stage of the budget process, no adjustments have been made to the money charged to the HRA from the General Fund. However this will be reflected in the final budget proposals that will be presented to Cabinet towards the end of January 2020.

**Other budget adjustments** – a number of further adjustments have been made such as reflecting increases in gas and electric costs (an increase of  $\pounds 0.039m$ ), employee costs (a reduction of  $\pounds 0.029m$ ) and the most up to date position against a number of budgets including a reduction in interest costs as loans are repaid each year, which is set out in more detail in a separate section of the report below.

## HRA Capital Programme

The detailed HRA Capital Programme is set out in Appendix C.

The primary source of funding remains as the annual Major Repairs Contribution which reflects the charge for depreciation plus an additional voluntary contribution to enable the continued investment in the housing stock.

The capital programme includes the reinstatement of a new build and acquisition programme that has been possible by utilising the surplus generated for the year of **£0.363m** explained earlier. It is hoped that this can be increased in future years either as part of separate decisions / budget setting processes or as part of revisions that may be possible within the 30 year business plan.

## HRA BALANCES / RESERVES

The detailed HRA Reserves are set out in Appendix D.

The forecast position for HRA balances at 31 March 2019 and 31 March 2020 will vary over time depending on the outturn positions for 2019/20 and 2020/21 as well as the emergence of other unexpected or unplanned matters that could occur in or across these years.

Current estimates put the total HRA reserves at **£11.281m** by the end of 2020/21, with the general balances element within this amount being **£5.029m**.

As part of an earlier decision during the year, the excess on the Council's property insurance policy has recently been increased to **£0.050m** (from **£0.005m**) Although actions are underway to limit wherever possible claims being made against the Council's policy, it is proposed to use HRA general balances to underwrite this risk. This will closely monitored and be reported as necessary within the financial performance reports presented to members over the course of the year.

### HRA DEBT

The total HRA debt at the end of 2019/20 is estimated to be £40.106m.

With forecast repayments of principal of **£1.664m** in 2019/20, the level of HRA debt at the end of 2020/21 is forecast to be **£38.442m**.

With the Government's removal of the HRA debt cap, any future borrowing will need to be considered against the 30 HRA business plan and underlying prudential code principles.

The annual cost of principal and interest included in the proposed 2020/21 HRA budget is **£3.023m**. This budget has been reduced by **£0.055m** in 2020/21 to reflect lower interest costs due to principle being repaid each year.

It is possible to use the Major Repairs Reserve that currently supports the capital programme to pay down historic debt where it is financially advantageous to do so. The total of this reserve is estimated to be **£5.388m** at the end of 2020/21, but a balance needs to be struck between investing in capital projects and tenant's homes and reducing debt repayment costs. Although no adjustments are included within the 2020/21 budget, this will be revisited as part the continuous development of the 30 year business plan.

#### OTHER HRA RELATED MATTERS

Although there are no significant issues to raise at this stage of the budget setting process, it is acknowledged that the Government may reconsider previous housing policy decisions or introduce new housing related initiatives / requirements on local authorities.

#### BACKGROUND PAPERS FOR THE DECISION

None

#### APPENDICES

Appendix AHRA Budget Proposals 2020/21Appendix BHRA Proposed Service Charges / Fees and Charges 2020/21Appendix CHRA Capital ProgrammeAppendix DHRA Reserves 2020/21

# Revenue Estimates 2020/21 Housing Revenue Account (HRA)

Analysis by Type of Spand			
Analysis by Type of Spend	2019/20 Original Estimate	2020/21 Original Estimate	
	£	£	
Direct Expenditure			
Employee Expenses	1,090,540	1,061,900	
Premises Related Expenditure	3,458,870	3,524,190	
Transport Related Expenditure	20,370	20,370	
Supplies & Services	531,040	531,040	
Third Party Payments	1,030	1,030	
Transfer Payments	17,000	17,000	
Interest Payments	1,413,490	1,358,430	
Total Direct Expenditure	6,532,340	6,513,960	
Direct Income			
Other Grants, Reimbursements and Contributions	(8,000)	(8,000)	
Sales, Fees and Charges	(534,360)	(535,760)	
Rents Receivable	(12,843,320)	(13,117,260)	
Interest Receivable	(51,600)	(51,600)	
Total Direct Income	(13,437,280)	(13,712,620)	
Net Direct Costs	(6,904,940)	(7,198,660)	
Indirect Income/Expenditure			
FRS17/IAS19 Pension Costs	(447,690)	(447,690)	
Service Unit and Central Costs	2,370,840	2,376,850	
Capital Financing Costs	4,906,460	5,269,500	
Total Indirect Income/Expenditure	6,829,610	7,198,660	
Contributions to/(from) reserves			
Contributions to/(from) Reserves	75,330	0	
Total Contributions to/(from) reserves	<b>75,330</b>	0	
Net Contribution to/(from) Reserves	75,330	0	
Total for HRA	0	0	

## Revenue Estimates 2020/21 Housing Revenue Account (HRA)

Analysis by Section/Function	2019/20 Original Estimate	2020/21 Original Estimate £
HRA - I&E - Capital Grants	£	L
Indirect Income/Expenditure	0	0
	0	0
HRA - MIRS Items to be excluded from HRA balance	•	•
Indirect Income/Expenditure	188,670	551,710
Net Total	188,670	<b>551,710</b>
	100,070	551,710
HRA - MIRS Reversal of Capital Grant		0
Indirect Income/Expenditure	0	0
Net Total	0	0
HRA - MIRS HRA - Contributions Payable to the Pension Schem	Í	
Direct Expenditure	428,460	356,790
Net Total	428,460	356,790
HRA - MIRS Total IAS 19 Adjustments		
Indirect Income/Expenditure	(525,310)	(525,310)
Net Total	(525,310)	(525,310)
HRA - MIRS Minimum Revenue Provision		
Indirect Income/Expenditure	1,664,300	1,664,300
Net Total	1,664,300	1,664,300
Total for Finance - Financing Items	1,756,120	2,047,490
HRA - Policy & Management		
Direct Expenditure	58,000	58,000
Direct Income	(2,200)	(2,200)
Indirect Income/Expenditure	259,820	259,820
Net Total	315,620	315,620
HRA - Unapportionable Central Overheads Contribution		
Indirect Income/Expenditure	275,720	275,720
Net Total	275,720	275,720
Total for Corp Director and Admin Operational Servs	591,340	591,340

HRA - Lease Holders Charges		
Direct Income	(84,000)	(84,000)
Indirect Income/Expenditure	36,430	36,430
Net Total	(47,570)	(47,570)
Total for Customer and Commercial Services	(47,570)	(47,570)
HRA - Managing Tenancies		
Direct Expenditure	398,030	(0)
Direct Income	0	0
Indirect Income/Expenditure	462,810	0
Net Total	860,840	(0)
HRA - Tenancy Management & Rent Collection		
Direct Expenditure	0	680,790
Direct Income	0	(8,000)
Indirect Income/Expenditure	0	624,480
Net Total	0	1,297,270
HRA - Rent Collection And Accounting		
Direct Expenditure	257,830	0
Direct Income	(8,440)	0
Indirect Income/Expenditure	155,990	0
Net Total	405,380	0
HRA - Right to Buy Administration		
Direct Expenditure	20,000	20,000
Direct Income	(26,000)	(26,000)
Indirect Income/Expenditure	56,370	56,370
Net Total	50,370	50,370
HRA - Pumping Stations		
Direct Expenditure	5,700	5,700
Direct Income	(4,290)	(2,620)
Indirect Income/Expenditure	3,510	3,530
Net Total	4,920	6,610
HRA - Sewerage Expenses		
Direct Expenditure	14,680	15,430
Direct Income	(16,750)	(17,050)
Indirect Income/Expenditure	5,980	6,060
Net Total	3,910	4,440

HRA - Communal Central Heating		
Direct Expenditure	70,310	82,410
Direct Income	(66,320)	(66,320)
Net Total	3,990	16,090
HRA - Sheltered Units		
Direct Expenditure	319,360	337,460
Direct Income	(174,750)	(171,290)
Indirect Income/Expenditure	118,630	118,860
Net Total	263,240	285,030
HRA - Colne Housing Soc Shel Units		
Direct Expenditure	6,000	6,000
Net Total	6,000	6,000
HRA - Estate Sweeping		
Direct Expenditure	66,000	66,000
Net Total	66,000	66,000
HRA - Communal Cleaning		
Direct Expenditure	58,500	85,250
Direct Income	(31,520)	(31,520)
Indirect Income/Expenditure	970	970
Net Total	27,950	54,700
HRA - Communal Electricity		
Direct Expenditure	77,060	98,560
Direct Income	(73,010)	(70,000)
Indirect Income/Expenditure	5,690	5,690
Net Total	9,740	34,250
HRA - Estate Lighting		
Direct Expenditure	5,100	9,320
Indirect Income/Expenditure	380	380
Net Total	5,480	9,700
HRA - Maintenance Of Grounds		
Direct Expenditure	12,620	12,620
Direct Income	(55,080)	(64,760)
Indirect Income/Expenditure	183,650	183,650
Net Total	141,190	131,510

Total for HRA	0	0
Total for Building and Engineering	3,917,120	3,917,120
Net Total	3,917,120	3,917,120
Indirect Income/Expenditure	882,510	882,510
Direct Income	0	C
Direct Expenditure	3,034,610	3,034,610
HRA - Repair & Maintenance		
Total for Housing and Environmental Health	(6,217,010)	(6,508,380
Net Total	75,330	
Contributions to/(from) reserves	75,330	(
HRA - Use of Balances		
Net Total	3,053,490	3,053,490
Indirect Income/Expenditure	3,053,490	3,053,490
HRA - Capital Charges		
Net Total	1,413,490	1,358,43
Direct Expenditure	1,413,490	1,358,43
HRA - Interest Charges		
Net Total	156,500	156,50
Direct Expenditure	156,500	156,500
HRA - Rent Arrears Provision		(01,00
Net Total	(51,600) (51,600)	(51,60) (51,60)
Direct Income	(51,600)	(51,600
HRA - Interest Receivable	(20,000)	(20,000
Direct Income Net Total	(28,080) (28,080)	(28,080 <b>(28,080</b>
Direct Expenditure	0	(20.00)
HRA - Rent Income		
Net Total	130,090	130,090
Direct Expenditure	130,090	130,090
HRA - Rents & Other Charges		
Net Total	(12,815,240)	(13,089,180
Direct Income	(12,815,240)	(13,089,180
Direct Expenditure	0	

## Housing Portfolio - HRA

### Scale of Charges 2020/21

		(A) (B) 2019/20		(C) (D) 2020/21		
	Date last revised	Charge Exclusive of VAT	Charge Inclusive of VAT where applicable @ 20%	Charge Exclusive of VAT	Charge Inclusive of VAT where applicable @ 20%	VAT Ind
Effective from		01/04/2019	01/04/2019	01/04/2020	01/04/2020	
GARAGE RENTS AND ACCOMMODATION CH	ARGES	£	£	£	£	
Guest room accommodation at sheltered units With en-suite facilities (St Marys Court, Groom House, Greenfields, Ironside Walk,	per night: Apr-18	20.83	25.00	21.33	25.60	V
Belmans Court)						
Without en-suite facilities (Vyntoner House, Kate Daniels House, Mead House, Crooked Elms)	Apr-18	16.67	20.00	17.08	20.50	V
Garage rents HRA (not subject to VAT unless separately let to non-council tenants)	Apr-18	8.84	8.84	9.08	9.08	*
QUESTIONNAIRES						
Second mortgage enquiries (per enquiry) Solicitors enquiries on resale of council flats	Apr-18 Apr-18	155.00 155.00	186.00 186.00	158.33 158.33	190.00 190.00	V V
SERVICE CHARGES (per week)						
Sewerage charges (not subject to VAT) (See Treatment Works:	Note 1):					
Goose Green, Tendring	Apr-18	8.04	8.04	8.26	8.26	Z
Coronation Villas, Beaumont	Apr-18	7.99	7.99	8.21	8.21	Z
Whitehall Lane, Thorpe	Apr-18	5.40	5.40	5.55	5.55	Z
Shop Road, Little Bromley Horsley Cross, Mistley	Apr-16 Apr-08	9.00 9.00	9.00 9.00	9.00 9.00	9.00 9.00	Z Z
Bio Systems	Apr-08 Apr-18	9.00 7.53	9.00 7.53	9.00 7.73	9.00 7.73	Z
Septic Tanks	Apr-18	2.86	2.86	2.94	2.94	Z
Pumping Stations (not subject to VAT)	Apr-18	5.22	5.22	5.36	5.36	z
Sewerage charge cap where tenant in receipt of benefit	Apr-08	5.00	5.00	5.00	5.00	z
Communal central heating charges (not subject to VAT) (see note 1): Heating and hot water:						
Single units	Apr-18	6.97	6.97	7.16	7.16	Ν
Double units	Apr-18	8.03	8.03	8.25	8.25	Ν
Belmans Court	Apr-18	1.63	1.63	1.67	1.67	Ν
Other Service Charges (not subject to VAT): Sheltered Housing:						
Grounds Maintenance	Apr-18	1.26	1.26	1.29	1.29	Х
Communal Electricity	Apr-18	2.24	2.24	2.30	2.30	Ν
Non Sheltered Housing						

Grounds Maintenance	Apr-18	0.94	0.94	0.97	0.97	Ν		
Communal Electricity	Apr-18	0.87	0.87	0.89	0.89	Ν		
Communal Cleaning (not subject to VAT)	• •							
Langham Drive, Clacton	Apr-18	2.72	2.72	2.79	2.79	Ν		
Nayland Drive, Clacton	Apr-18	2.70	2.70	2.77	2.77	Ν		
Boxted Ave (3 Storey), Clacton	Apr-18	2.66	2.66	2.73	2.73	Ν		
Boxted Ave (2 Storey ), Clacton	Apr-18	1.51	1.51	1.55	1.55	Ν		
Polstead Way, Clacton	Apr-18	1.51	1.51	1.55	1.55	Ν		
Porter Way, Clacton	Apr-18	1.28	1.28	1.31	1.31	Ν		
Tanner Close, Clacton	Apr-18	1.20	1.20	1.23	1.23	Ν		
Mason Road, Clacton	Apr-18	1.36	1.36	1.40	1.40	Ν		
Maldon Way, Clacton	Apr-20	NEW		1.40	1.40	Ν		
Groom Park, Clacton	Apr-18	1.41	1.41	1.45	1.45	Ν		
Leas Road , Clacton	Apr-18	1.41	1.41	1.45	1.45	Ν		
Rivers House, Walton	Apr-18	1.20	1.20	1.23	1.23	Ν		
Rochford House, Walton	Apr-18	1.20	1.20	1.23	1.23	Ν		
D'arcy House , Walton	Apr-18	1.20	1.20	1.23	1.23	Ν		
Churchill Court, Dovercourt	Apr-18	1.55	1.55	1.59	1.59	Ν		
Cliff Court, Dovercourt	Apr-18	1.81	1.81	1.86	1.86	Ν		
Nichols Close, Lawford	Apr-20	NEW		2.46	2.46	Ν		
Grove Avenue Walton	Apr-18	0.75	0.75	0.77	0.77	Ν		
SHELTERED UNITS SERVICE CHARGES (Not subject to VAT) (see Note 2):								
Housing Related Support Charge	Apr-17	6.34	6.34	6.34	6.34	Х		
Landlord Costs	Apr-15	13.60	13.60	13.60	13.60	Х		
Careline Alarm	Apr-17	2.00	2.00	2.00	2.00	Х		
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#### Notes

(1) These charges are based on the principle of full cost recovery.

(2) Only applies to tenants who are not in receipt of Housing Benefit

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HRA Capital Programme						
EXPENDITURE	2019/20 Original Budget £	2020/21 Budget £	2021/22 Budget £	2021/23 Budget £	2023/24 Budget £	2024/25 Budget £
Improvements, enhancement & adaptation of the	2,696,410	2,696,410	2,696,410	2,696,410	2,696,410	2,696,410
Council's housing stock						
Disabled adaptations for Council Tenants	400,000	400,000	400,000	400,000	400,000	400,000
Information Technology upgrade and replacement	20,000	20,000	20,000	20,000	20,000	20,000
New Build Initiatives and Acquisitions	0	363,040	0	0	0	0
Jaywick Sands Starter Homes	0	0	0	0	0	0
Cash Incentive Scheme	60,000	60,000	60,000	60,000	60,000	60,000
	3,176,410	3,539,450	3,176,410	3,176,410	3,176,410	3,176,410
FINANCING						
External Contributions	0	0	0	0	0	0
Capital Grants	0	0	0	0	0	0
Major Repairs Reserve	3,176,410	3,176,410	3,176,410	3,176,410	3,176,410	3,176,410
Direct Revenue Financing of Capital	0	363,040	0	0	0	0
	3,176,410	3,539,450	3,176,410	3,176,410	3,176,410	3,176,410

# HRA Capital Programme

# **HRA RESERVES**

# APPENDIX D

	Est. Balance 31 March 2020	Contribution from Reserves 2020/21	Contribution to Reserves 2020/21	Est. Balance 31 March 2021
HRA Reserves	£	£	£	£
HRA General Balance	(5,028,520)	0	0	(5,028,520)
HRA Commitments	0	0	0	0
Housing Repairs Reserve	(864,260)	3,917,120	(3,917,120)	(864,260)
Major Repairs Reserve	(5,387,850)	3,176,410	(3,176,410)	(5,387,850)
Total Reserves	(11,280,630)	7,093,530	(7,093,530)	(11,280,630)

Key Decision Required:	Yes	In the Forward Plan:	Yes
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# CABINET

#### JOINT REPORT OF THE PORTFOLIO HOLDER FOR CORPORATE FINANCE & GOVERNANCE AND THE PORTFOLIO HOLDER FOR HOUSING

#### 20 DECEMBER 2019

# A.5 FREEHOLD SALE OF A RESIDENTIAL PROPERTY

(Report prepared by Matthew Wicks)

# PART 1 – KEY INFORMATION

#### PURPOSE OF THE REPORT

To seek approval from Cabinet for the freehold sale of a five bedroom residential property in Harwich requiring substantial structural and maintenance work.

#### EXECUTIVE SUMMARY

In August 2019 authority was obtained to commence the Property Dealing Procedure and list for open market sale a five bedroom residential property in Harwich requiring substantial structural repairs and maintenance work.

A number of offers have been received and Cabinet's approval is sought to enter into a contract to dispose of the property on the terms set out in the Part B report.

#### **RECOMMENDATION(S)**

That Cabinet authorises the freehold sale of the property in principle, subject to its decision on terms and authorises the Deputy Chief Executive to enter in to a contract and transfer deed to complete the sale of the property all as set out in the report in Part B of this agenda.

# PART 2 – IMPLICATIONS OF THE DECISION

#### DELIVERING PRIORITIES

Our priorities include providing decent affordable housing and to ensure all our residents live in high quality housing which meets local needs.

To manage public money effectively meaning value for money principles are embedded in the delivery of all our services.

Regenerating the District and improving deprived areas.

A capital receipt to the Housing Revenue Account offers potential to contribute to the investment in acquiring an additional, more suitable property in the Harwich area.

# FINANCE, OTHER RESOURCES AND RISK

#### Finance and other resources

The house is currently vacant and has not been let since the last tenant moved out in April 2019. Due to the nature and age of the house the maintenance and running costs are high and selling the property will avoid the Council having to spend upwards of £50,000 in capital works. The use of the receipts could be added to funds already held from Right to Buy and/or S106 receipts and used to bring a more suitable additional dwelling/s into the Housing Revenue Account that could immediately begin generating a return.

#### Risk

Officers have not identified any significant risk associated with the proposals.

#### LEGAL

Section 123(1) Local Government Act 1972 indicates that a local authority may dispose of land held by it in any way it wishes so long as (section 123 (2)) the land is disposed for a consideration not less than the best that can reasonably be obtained.

The General Disposal Consent Order (England) 2003 gives consent for disposal at below best consideration reasonably obtainable provided that the undervalue is less than £2m and the proposal enhances the environmental economic and social wellbeing of the area.

Section 123(2A) Local Government Act 1972 indicates that, a local authority may not dispose of land held by it without advertising its intention to do so in the local press.

In coming to decisions in relation to management of assets, the Council must act in accordance with its statutory duties and responsibilities. Under case law following Section 120 of Local Government Act 1972, the Council is obliged to ensure that the management of its assets are for the benefit of the District.

#### OTHER IMPLICATIONS

Consideration has been given to the implications of the proposed decision in respect of the following and any significant issues are set out below.

Crime and Disorder / Equality and Diversity / Health Inequalities / Area or Ward affected / Consultation/Public Engagement.

#### Area or Ward Affected

Harwich

# PART 3 – SUPPORTING INFORMATION

#### BACKGROUND

The property is a non-traditional Council house in need of substantial structural and maintenance work and has been identified as surplus to requirements.

The property has been on the market with a national Estate Agent for a number of weeks and numerous offers have been received. All potential purchasers were asked to make best and final offers and the highest bid is recommended for acceptance. This sits in the upper valuation range for the building.

#### **CURRENT POSITION**

The highest offer has been provisionally accepted subject to the decision recommended in this report.

# BACKGROUND PAPERS FOR THE DECISION

None

#### APPENDICES

None

Key Decision Required:	YES	In the Forward Plan:	YES

# CABINET

# JOINT REPORT OF THE PORTFOLIO HOLDER FOR CORPORATE FINANCE & GOVERNANCE AND THE PORTFOLIO HOLDER FOR HOUSING

# 20 DECEMBER 2019

#### A.6 LEASEHOLD PURCHASE OF A RESIDENTIAL PROPERTY (Report prepared by Heidi Foster)

#### PART 1 – KEY INFORMATION

#### PURPOSE OF THE REPORT

To seek approval from Cabinet for the leasehold purchase of a residential property in Walton.

#### **EXECUTIVE SUMMARY**

The proposal is to purchase the leasehold of a two bedroom first floor flat. The property is ex-Council owned and is being sold by the current owner.

TDC already own the nine other flats in the block and numerous others in the road. Buying back this property would make general improvement works and day to day management an easier process. In addition, for a number of years the Council has had a strong demand for two bedroom accommodation/flats.

In August 2019 Portfolio Holder approval was obtained to initiate the Council's Property Dealing Procedure, to obtain an independent valuation of the property and to negotiate a price with the owner.

The market valuation has now been obtained and negotiations with the owners have been completed satisfactorily, to enable the sale to be progressed to its conclusion.

The Part B report refers to the detail of negotiations.

# RECOMMENDATIONS

That Cabinet authorises the leasehold purchase of the property in principle, subject to its decision on terms and authorises the Deputy Chief Executive to enter in to a contract and transfer deed to complete the purchase of the property all as set out in the report in Part B of this agenda.

# PART 2 – IMPLICATIONS OF THE DECISION

# DELIVERING PRIORITIES

Our priorities include providing decent affordable housing and to ensure all our residents live in high quality housing which meets local needs.

Supporting the supply of affordable housing.

Managing public money effectively meaning value for money principles are embedded in the delivery of all our services.

# FINANCE, OTHER RESOURCES AND RISK

# Finance and other resources

The purchase of properties carries a financial cost but would bring an additional dwelling/s into the Housing Revenue Account that could immediately begin generating a return.

The purchase will be 30% funded from capital receipts that have been generated from previous Right to Buy sales and in order to comply with capital receipt pooling regulations 70% will be funded from the Housing Revenue Account (HRA) New Build and Acquisitions fund.

# Risk

Officers have not identified any significant risk associated with the proposals.

# LEGAL

In coming to decisions in relation to the management or procurement of assets, the Council must act in accordance with its statutory duties and responsibilities. Under case law following Section 120 of Local Government Act 1972, the Council is obliged to ensure that the management of its assets are for the benefit of the District.

Section 17 of the Housing Act 1985 provides the principal power for the acquisition of land for housing purposes, including land as a site for the erection of houses; this includes the power to acquire land for the purposes of disposing of the land to a person who intends to provide housing accommodation on it.

# **OTHER IMPLICATIONS**

Consideration has been given to the implications of the proposed decision in respect of the following and any significant issues are set out below.

Crime and Disorder / Equality and Diversity / Health Inequalities / Area or Ward affected / Consultation/Public Engagement.

# Ward

Walton

# PART 3 – SUPPORTING INFORMATION

# BACKGROUND

The proposal is to purchase the leasehold of a two bedroom first floor flat in Walton. The property is ex-Council owned and is being sold by the current owner. The owner has contacted the Housing Service and asked if we wish to buy back the flat.

For a number of years the Council has had a strong demand for two bedroom accommodation/flats in Tendring. However our stock has dwindled and turnover of tenancies is very slow. Identifying ex-Council properties that have been sold originally through the Right to Buy scheme can offer value for money and are easier to maintain as their construction is known to the Building Services Team.

TDC already own the nine other flats in the block and numerous others in the road. Buying back this sold property would make general improvement works and day to day management an easier process.

#### **CURRENT POSITION**

The Housing Tenancy Management and Building Services Teams have viewed the property and carried out full assessment. In August 2019 Portfolio Holder approval was obtained to initiate the Property Dealing Process and an independent valuation has been undertaken.

# FURTHER HEADINGS RELEVANT TO THE REPORT

None

# BACKGROUND PAPERS FOR THE DECISION

None

#### APPENDICES

None

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.